

Federal Consent Decree Exhibit A

MONITORING, REPORTING, AND CONTINGENCY PLAN

for the St. Paul Waterway Area Sediment Remedial Action and Habitat Restoration Project

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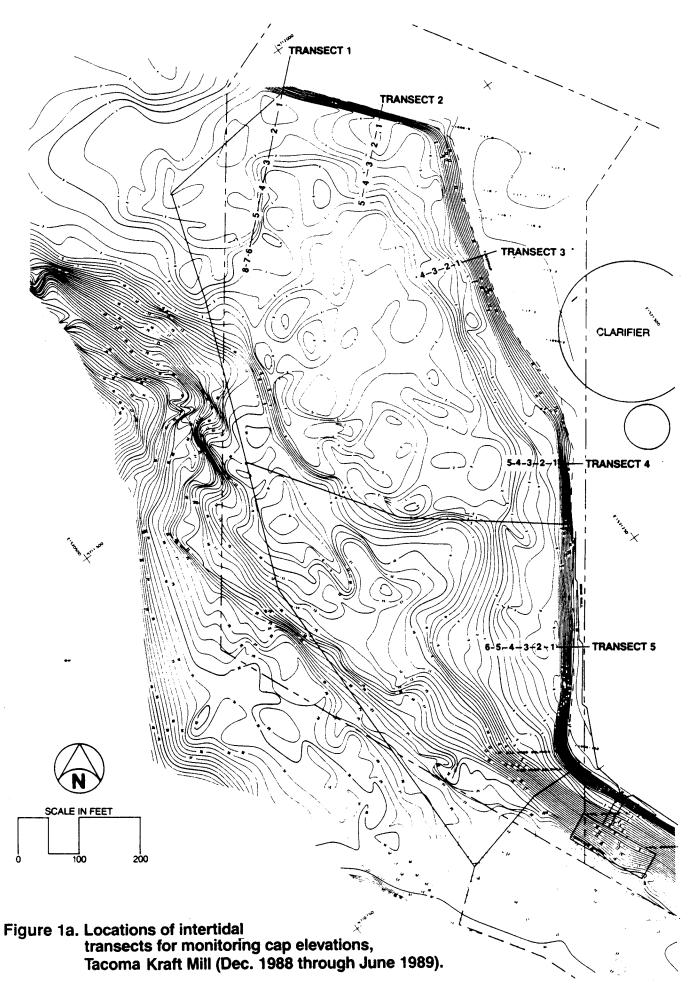
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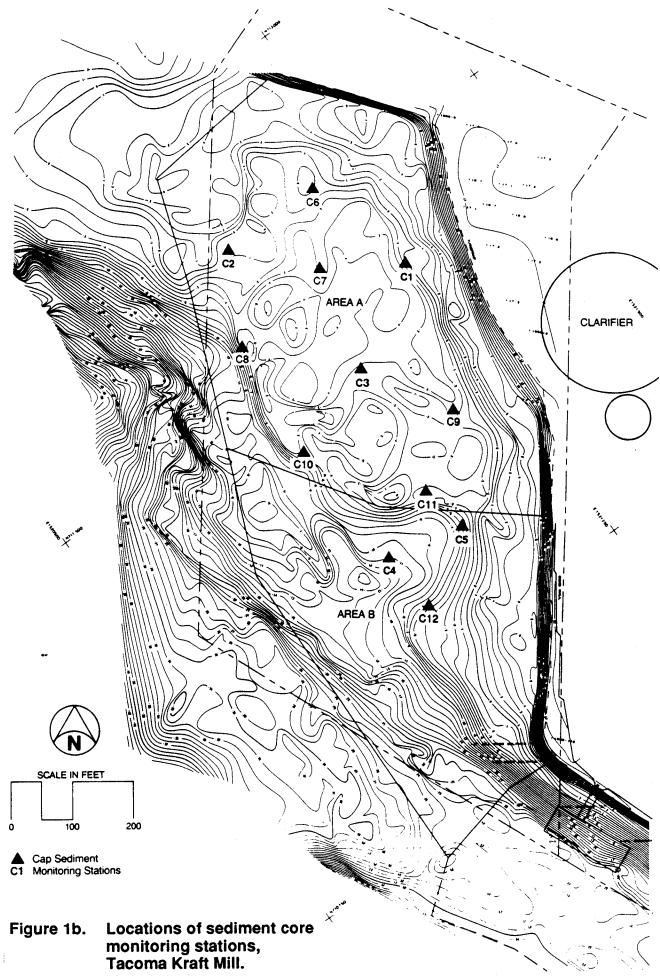
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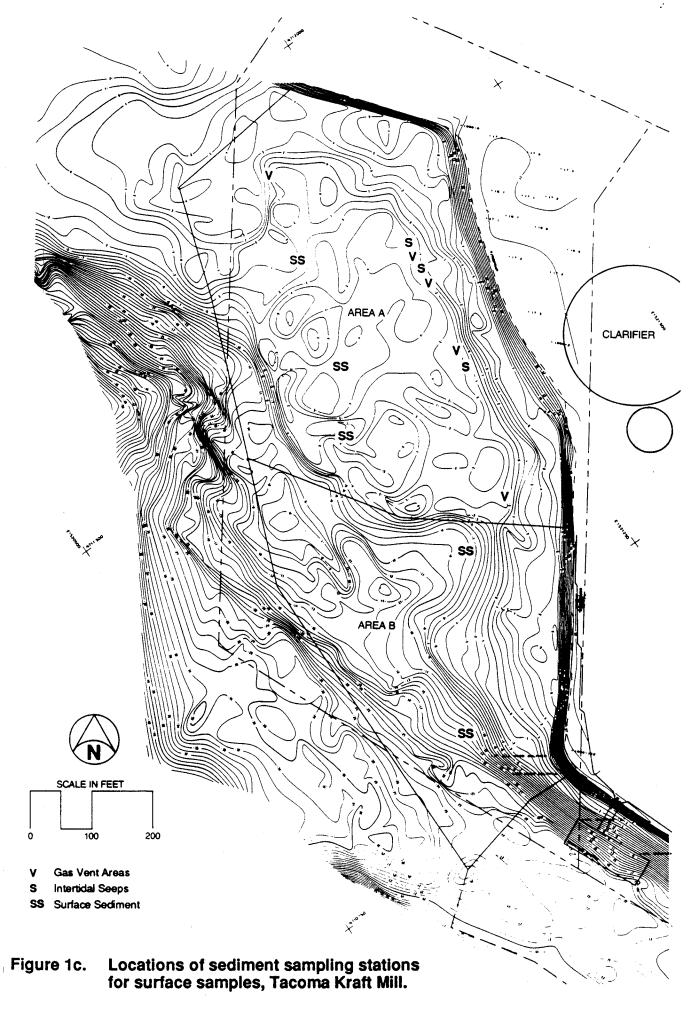
TABLE 1. MONITORING ACTIVITIES AND REPORTING

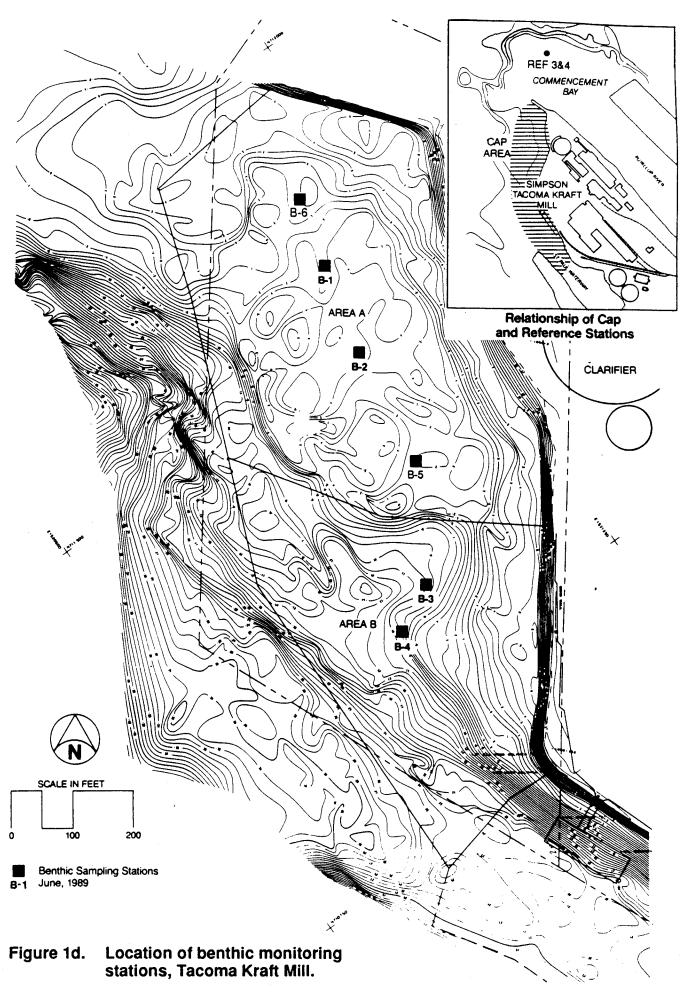
			Report Du	ie Dates
Activity	Sample Method	Frequency	Draft	Final
Visual Inspection	Aerial photography, ground inspections, photos & field notes	Annually, May-June until 1998 and thereafter every 5 years as necessary	Oct. 15	Dec. 31
Bathymetry	Ground survey during extreme low tide	Annually, May-June 1991, 1992, 1993, 1995, 1998 thereafter every 5 years as necessary	Oct. 15	Dec. 15
Intertidal Transects	Ground survey during extreme low tide	March, May-June, Nov Dec. 1991, 1992; May- June 1993, 1995, 1998 thereafter every 5 years as necessary	Oct. 15 Jan. 31	Dec. 31 March 30
Sediment Deposition	Measure sediment depth over buried plates	As necessary	Oct. 15	Dec. 15
Intertidal Seeps	Grab sample water and surface sediment, 3 stations	Annually, May-June 1991, 1993, 1998 thereafter as necessary	Oct. 15	Dec. 15
Gas Vents	Core sample sediment, 5 stations	Annually, May-June 1991, 1992, 1993, 1995, 1998 thereafter as required	Oct. 15	Dec. 15
Surface Chemistry	Sample surface sediment, 5 stations	Annually, May-June 1991, 1992, 1993, 1995, 1998 thereafter as required	Oct. 15	Dec. 15
Subsurface Chemistry	Core sample 12 stations, sample 30-40 cm below surface, 90-100 cm and 30-40 cm above capsediment boundary	Annually May-June 1991, 1992, 1993, 1995, 1998 thereafter every 10 years as necessary	Oct. 15	Dec. 15

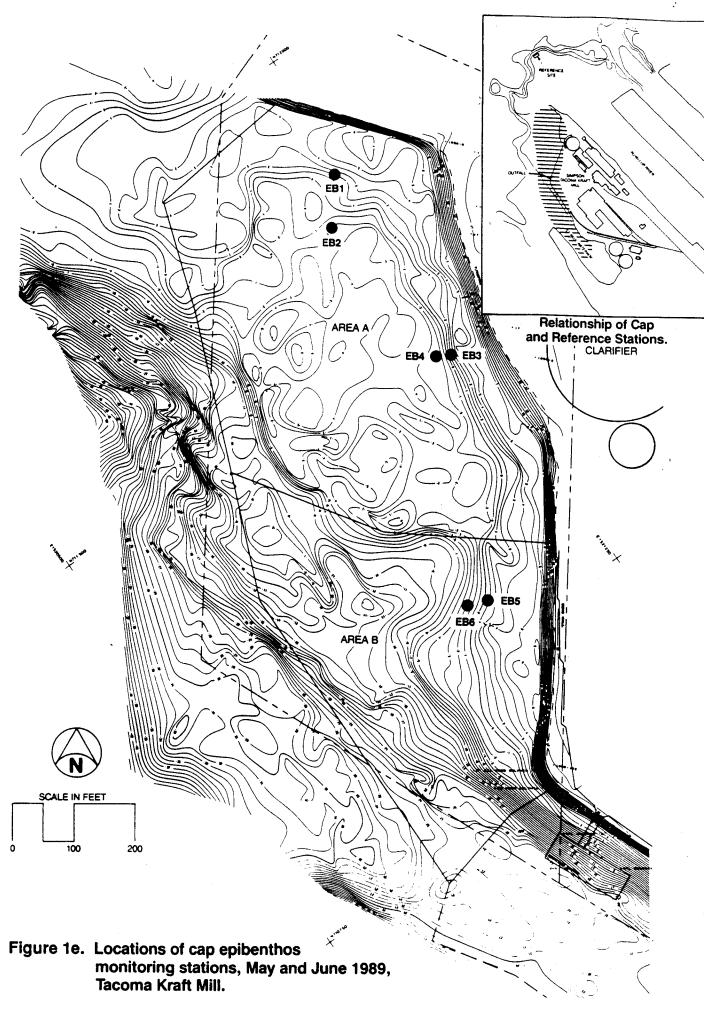
Benthos	Van Veen grab, 5 replicates at 6 stations on cap and 2 reference stations	Annually, March 1991, 1992, 1993, 1994, 1995, 1996, 1997, 1998	Oct. 15	Dec. 15
Epibenthos	Suction sampler, 6 cap stations, 1 reference station	Annually April, May, June, 1991, 1992, 1993, 1994, 1995, 1996, 1997, 1998 thereafter as necessary	Oct. 15	Dec. 15
Macrophytes	Ground survey and aerial photography	June-August 1991-1998 thereafter as necessry	Oct. 15	Dec. 15
Table 1 Update (annual monitoring activities)	Not applicable	Annually for duration of monitoring	Jan. 31	March 1











INTRODUCTION

Simpson Tacoma Kraft Company (Simpson), the Washington Department of Natural Resources (WDNR), and Champion International Paper Corporation (Champion) entered into a state court consent decree with the Washington Department of Ecology (Ecology) in 1987 to undertake sediment remedial action and habitat restoration. The remedial action included placement of a sediment cap over contaminated sediments and habitat restoration to provide substrate for development of a healthy biological community. The State Decree specified a monitoring program to assure the contaminated sediments remained isolated below the cap and that a healthy biological community would repopulate the area.

The remedial actions were conducted in 1988 in the problem area at the mouth of St. Paul Waterway prior to completion of the Commencement Bay Nearshore/Tideflats (CB/NT) Superfund study. The record of decision (ROD) for the CB/NT Superfund site was signed September 30, 1989 by the U.S. Environmental Protection Agency (EPA), and it identified the capping/restoration methodology, source control through the NPDES program, and comprehensive long-term monitoring as the selected remedy in the St. Paul Waterway Area. One purpose of this monitoring element is to ensure long-term protectiveness of sediment remedial actions, in accordance with Comprehensive Environmental Response Compensation and Liability Act (CERCLA) provisions and other applicable laws. This document defines the requirements of the monitoring element for the sediment remedial action in the St. Paul Waterway area. The remedy is considered effective if it isolates the contaminated sediments, supports a biological community comparable to reference areas and meets the performance standards in the federal consent decree.

The ROD also specifies that Ecology will be the lead agency for source control, and EPA will be the lead agency for sediment remedial action. Therefore, EPA will provide oversight of the Simpson sediment remedial action and Ecology will continue to oversee source control activities. A separate plan to monitor the wastewater outfall is governed by a state waste discharge and National Pollutant Discharge Elimination System (NPDES) permit. Should source control not prove effective, Ecology will require Simpson to take corrective action. Should the sediment remedial action not perform as expected, EPA will require the potentially responsible parties (PRPs) to implement contingency actions. This plan also describes how EPA will implement the contingency planning process should the sediment cap not perform as expected.

This plan replaces and reflects a refinement of an existing monitoring plan (State Decree, Exhibit D). It is divided into five major sections: a description of monitoring plan objectives, required monitoring activities, monitoring methods and quality assurance/quality control (QA/QC) procedures, reporting requirements, and contingency procedures. The plan was developed with and has the concurrence of the various consulted agencies. The consulted agencies for the project are the: Washington State Department of Fisheries (WDF), Ocean Assessments Division of the National Oceanic and Atmospheric Administration (NOAA), U.S. Department of the Interior (DOI) (U.S. Fish & Wildlife Service (FWS)), Ecology, WDNR, Puyallup Tribe, and the Muckleshoot Tribe. Monitoring data for the first three years following cap construction have also been considered in refining this plan.

Where appropriate, EPA will review monitoring data under the NPDES permit for the Mills' outfall and other data on potential sources of contamination in accordance with the Contingency Planning Process before determining the source of recontamination of the cap surface. If the Settling Defendants disagree with EPA's conclusions regarding the monitoring data under the NPDES permit and the source of the recontamination, the dispute will be resolved under the dispute resolution proceedings of the federal consent decree.

EPA's Remedial Project Manager (RPM) is responsible for oversight of the Monitoring Plan, and Simpson's Project Coordinator is responsible for implementation of the Plan. The RPM and Project Coordinator can designate other representatives to represent them and carry out specific tasks. However, their designation of any representations to participate in any meetings or conferences on the contingency planning process and the Table 1 Update in this plan shall be done with prior and mutual consent.

This plan is incorporated by reference as an exhibit to the federal and state consent decrees. The federal consent decree is signed by U.S. EPA, the natural resource trustees and the PRPs, including Simpson, WDNR, and Champion Paper. The state consent decree is signed by Ecology, Simpson, Champion, and WDNR. The WDNR is both a PRP and a natural resource trustee and has different representation for each role.

MONITORING OBJECTIVES

The goals of the sediment remedial action taken by Simpson and Champion are to ensure that:

- Toxic concentrations of previously identified chemicals of concern in the sediments are isolated from marine biota.
- Cap sediments are not recontaminated with chemicals of concern from underlying sediments or the mill.
- Contaminated sediments remain isolated for a sufficient period of time to allow the concentrations of chemicals of concern to decrease to an acceptable level (i.e., chemical and microbial activity modify chemical composition of buried sediments over time).
- The natural habitat has been restored to support a productive biological community comparable in species composition and abundance to other relatively noncontaminated estuarine habitats in urban areas.

The integrity of the sediment cap and source control are fundamental to the achievement of these goals. Cap integrity depends upon maintenance of the designed cap thickness to avoid contaminants' contact with biota and the continued attainment of the performance standards in paragraph 48 of the federal consent decree. The following processes will be monitored:

- Physical erosion to assure cap depth is sufficient to isolate marine organisms from contaminated sediments. Bathymetric and chemical monitoring can detect these changes.
- Physical mixing to assure that the cap and the underlying contaminated sediments are not being mixed and pose a threat to cap integrity. Chemical monitoring can detect this process.
- Upward diffusion to assure contaminants are not moving through the cap and pose a threat to cap integrity. Chemical monitoring can detect this type of change.
- Surface contamination to assure seeps and vents are not vehicles for recontamination. Chemical monitoring can detect this type of charge.
- Surface contamination from other sources. For example, potential offsite contaminant sources could impact the remediation site and deposit chemicals of concern. Chemical monitoring can detect this process.

The objective of this monitoring plan is to detect any loss of cap integrity, and the assess if the natural habitat has been restored relative to reference areas. Physical, chemical, and biological monitoring are required to meet these objectives. The exact nature of this monitoring and the criteria used to determine cap integrity are discussed in the following section.

MONITORING ACTIVITIES

Monitoring will be conducted to measure the success of completed remedial actions and assess the fate of the capped sediments. This monitoring plan is designed to detect any future contamination of surface sediments as well as the failure to adequately confine the existing underlying contaminated sediments. Monitoring will also measure the rate and extent of repopulation of the cap area by plants and invertebrates.

The specific components of the monitoring plan are listed in Table 1 (Page iii). Each component is discussed below with a description of its relationship to the monitoring plan objectives. Specific criteria that are used to trigger additional actions are also described. Monitoring methods and associated QA/QC procedures are addressed in the next section. The maps contained in this plan indicate general locations of sampling stations. Thirty days prior to any sampling effort, EPA will be provided a copy of the proposed station locations for review, comments, and final approval. This will include a map and associated coordinates (i.e., latitude, longitude, or Washington state plane coordinates) for each station.

The Project Coordinator will notify the RPM when a complete raw data set specific to each monitoring component is received. The federal and state consent decrees contain provisions governing the availability of these data. EPA has the authority to obtain a subsample (field split) from any chemistry or biological sample collected by Simpson.

Simpson and the regulatory agencies will use the results of the first 10 years of monitoring to define the appropriate sampling type and frequency for subsequent years. Review will occur every 5 years in accordance with Superfund, although actual monitoring could occur less frequently. As part of the 5-year review, the Project Coordinator may provide information and analysis to EPA for consideration.

The 5- and 10-year reviews will provide a basis for evaluating the monitoring program and making any adjustments that may be necessary. The early warning process described in the contingency planning section provides a basis for revising the monitoring program, as necessary, based on monitoring results. Should refinement of this plan be necessary, the consent decree provides for appropriate revisions in the monitoring and contingency plans by mutual agreement, without formally amending the decree itself.

A map of the area to be monitored is shown in Figure 1 (Pages iv et seq.). Region A is the area in which the highest levels of contamination existed prior to construction of the cap. The cap is 8-12 feet thick in this area. Region B, located immediately south of Region A, is an area where low levels of contamination existed. A 4-6 foot cap was placed over this region.

Any contractor or subcontractor performing more than \$100,000 worth of monitoring work is required to obtain a copy of the consent decree from Simpson.

ANNUAL VISUAL INSPECTION

Annual visual inspections of the capped areas are to be conducted during an extreme low-tide period in May-June. These inspections, to be conducted annual through 1998 and every 5 years thereafter if necessary, will include photographic and written records of observed conditions. A low-altitude overflight photograph of the area is to be a part of the photographic record. Details to be noted include, but are not limited to, general contours and topography of the site; the color, texture, and odor of surface sediments; the presence of observable biological communities and organisms; and the presence and locations of special, unusual, or abnormal features such as gas vents. These inspections will be conducted jointly by EPA and Simpson representatives; consulted agencies will be invited to attend. Simpson will notify EPA and the consulted agencies at least 3 weeks prior to the planned inspection date. This requirement does not preclude any of the parties listed from conducting additional inspections.

Information obtained during these inspections will be used to determine the overall physical condition of the cap. Comparison can be made with previous visual inspections and used to assess gross physical changes in the area. Visual data can also substantiate trends noted in the analysis of monitoring data.

BATHYMETRIC SURVEY

The physical condition of the cap will be monitored by both a topographic survey and intertidal transect surveys. The topographic survey will provide information on the loss or deposition of sediments between +6 feet and -4 feet to -7 feet mean lower low water (MLLW). Movement of sediment into deeper water, for example, will be detected using topographic data. The intertidal transect survey will provide more detailed data for the portion of the cap exposed at extreme low water. The techniques used to conduct the intertidal survey must be capable of detecting annual changes in elevation on the order of ± 4 inches.

A topographic survey of the entire cap area (Regions A and B) will be conducted during a spring low tide (-3 feet MLLW or greater) in 1991, 1992, 1993, 1995 and 1998 if necessary, every 5 years thereafter while the monitoring program is in effect. Bathymetric surveys will follow the methods described in the Monitoring Methods and Quality Assurance/Quality Control section. Data will be plotted as topographic contours on maps. These maps shall include all actual survey locations and record elevations.

Intertidal transect surveys will be conducted three times per year in March, May-June, and November-December in 1991 and 1992; annually (May-June) in 1993, 1995, 1998 and, if necessary every 5 years thereafter while the monitoring program is in effect. Intertidal surveys may be required more frequently depending on the results of annual or post-storm visual inspections. These surveys will measure cap elevations at tide levels of -4 to +6 feet MLLW along five transects within Region A (Figure 1).

If a major or catastrophic storm or an earthquake of significance occurs in the immediate area, an additional low-tide visual inspection will be performed immediately by Simpson. A major storm is defined as any storm with winds blowing from the north to the northwest at 30 miles per hour or greater, for a period of 4 hours or longer. Simpson is also required to perform an intertidal transect survey immediately following such an event. The inspection and survey will be initiated without EPA direction and the results will be reported to EPA within 21 days of the storm event.

SEDIMENT DEPOSITION MONITORING

A series of elevation markers have been placed within Regions A and B to serve as permanent reference points for deposition monitoring. These markers consist of four stakes, 1.5 meters long, driven into the sediment adjacent to the four corners of a steel or plastic square plate (0.5 x 0.5 meters). The square plate was buried about 30 cm beneath the sediment surface. The location and elevation of each station was determined by theodolite and electronic distance measuring (EDM) equipment with reference to permanent shoreline monuments. The locations of the sediment-marker stations are shown in Figure 1. These deposition plates will remain in place permanently.

The elevation of the sediment surface relative to each marker will be measured during a spring low tide (-3 feet MLLW or greater) under the contingency planning process when ever sufficient need for monitoring of this nature arises.

TABLE 2. SEDIMENT SAMPLE ANALYSIS VARIABLES

ORGANICS (µg/kg dry weight)

LPAH^a

Naphthalene Acenaphthylene Acenaphthene Flourene

Phenanthrene Anthracene

2-Methylnapthalene

HPAH^b

Fluoranthene Pyrene

Benzo(a)pyrene Indeno(1,3,3-c,d)pyrene Dibenzo(a,h)anthracene

Benzo(g,h,i)perylene

Chlorinated Benzenes

1,3-Dichlorobenzene 1,4-Dichlorobenzene 1,2-Dichlorobenzene 1,2,4-Trichlorobenzene Hexachlorobenzene Total PCBs

Miscellaneous Extractables

Retene

Resin Acids and Chlorinated Guaiacols

Abietic acid

Dehydroabietic acid

Monochlorodehydroabietic acid Dichloro-dehydroabietic acid

Isopimaric acid Neoabietic acid 3,4,5-Trichloroguaiacol 4,5,6-Trichloroguaiacol Tetrachloroguaiacol

Phenols

Phenol

2-Methylphenol 4-Methylphenol Pentachlorophenol 2-Methoxyphenol 2,4-Dimethylphenol

Metals (mg/kg dry weight)

Arsenic Cadmium Copper Lead

Nickel Mercury Zinc

Conventionals

Total solids
Total volatile solids
Total organic carbon

Oil and grease Sulfide Grain size

a. LPAH - low molecular weight polynuclear aromatic hydrocarbons.

b. HPAH - high molecular weight polynuclear aromatic hydrocarbons.

TABLE 3. EPA PRIORITY POLLUTANTS AND HAZARDOUS SUBSTANCES

EPA NO.ª·	Compound	EPA No.ª	Compound
	Phenols		Chlorinated Aliphatic
			Hydrocarbons
65	Phenol	12	Hexachloroethane
HSL	2-Methylphenol	52	Hexachlorobutadiene
HSL	4-Methylphenol	53	
34	2,4-Dimethylphenol	55	Hexachlorocyclopentadiene
	Substituted Phenols		Halogenated Ethers
24	2-Chlorophenol	18	Pio/2 ablamathul) ath
31	2,4-Dichlorophenol	42	Bis(2-chloroethyl)ether
22	4-Chloro-3-methylphenol		Bis(2-chloroisopropyl)ether
21	2,4,6-Trichlorophenol	43	Bis(2-chloroethoxy)methane
HSL		40	4-Chlorophenyl phenyl ether
поL 64	2,4,5-Trichlorophenol	41	4-Bromophenyl phenyl ether
57	Phentachlorophenol		
	2-Nitrophenol		Phthalates
59	2,4-Dinitrophenol		
	T	71	Dimethyl phthalate
	Low Molecular Weight	70	Diethyl phthalate
	Aromatics	68	Di-n-butyl phthalate
~ ~		67	Butylbenzylphthalate
55	Naphthalene	66	Bis(2-ethylhexyl)phthalate
77	Acenaphthylene	69	Di-n-octylphthalate
1.	Acenaphthene		• •
80	Fluorene		Miscellaneous Oxygenated
81	Phenanthrene		Compounds
78	Anthracene		p o and and
		54	Isophorone
	Low Molecular Weight PAH	HSL	Benzyl alcohol
	· ·	HSL	Benzoic acid
39	Fluoranthene	129	2,3,7,8-Tetrachlorodibenzo-
84	Pyrene		p-dioxin
72	Benzo(a)anthracene	HSL	Dibenzofuran
76	Chrysene	TIOL	Diochzolulan
74	Benzo(b)fluoranthene		Omrananitwaaan Cammaan d
75	Benzo(k)fluoranthene		Organonitrogen Compounds
73	Benzo(a)pyrene	HSL	A!!!
83			Aniline
82	Indeno(1,2,3-c,d)pyrene	56	Nitrobenzene
	Dibenzo(a,h)anthracene	63 .	N-nitroso-di-n-propylamine
79	Benzo(g,h,i)perylene	HSL	4-Chloroaniline
		HSL	2-Nitroaniline
	Chlorinated Aromatic	HSL	3-Nitroaniline
	Hydrocarbons	HSL	2-Nitroaniline
		36	2,6-Dinitrotoluene
26	1,3-Dichlorobenzene	35	2,4-Dinitrotoluene
27	1,4-Dichlorobenzene	62	N-nitrosodiphenylamine
25	1,2-Dichlorobenzene	5	Benzidine
8	1,2,4-Trichlorobenzene	28	3,3'-Dichlorobenzidine
	2-Chloronaphthalene	~	5,5 Diemoi Outiliano
20	Z-Canoronaum naiche		

Table 3. (Continued)

EPA NO.ª.	Compound	EPA No.ª	Compound
Pesticides			Volatile Halogenated Alkenes
			The state of the s
93	p,p'-DDE	88	Vinyl chloride
94	p,p'-DDD	29	1,1'-Dichloroethene
92	p,p'-DDT	30	Trans-1,2-dichloroethene
89	Aldrin	33	Cis- and trans- 1,3-
90	Dieldrin		dichloropropene
91	Chlordane	87	Trichloroethene
95	α -Endosulfan	85	Tetrachloroethene
96	B-Endosulfan		ron demonochione
97	Endosulfan sulfate		Volatile Aromatic Hydrocarbon
98	Endrin		volume Aromatic Trydrocarbon
99	Endrin aldehyde	4	Benzene
100	Heptachlor	86	Toluene
101	Heptachlorepoxide	38	Ethylbenzene
102	α-НСН	HSL	Styrene
103	ß- НСН	HSL	Total xylenes
104	δ-HCH	TIGE	Total xylenes
105	τ-HCH	Volatila (Chlorinated Aromatic
113	Toxaphene		
	1 osuphone	,	Hydrocarbons
	PCBs	7	Chlorobenzene
106	Aroclor 1242		Volatile Unsaturated Carbonyl
110	Aroclor 1248		Compounds
107	Aroclor 1254		· · ·
111	Aroclor 1260	2	Acrolein
		3	Acrylonitrile
	Volatile Halogenated Alkanes	-	
	3		Volatile Ethers
45	Chloromethane		
46	Bromoethane	19	2-Chloroethylvinylether
16	Chloroethane		,,
44	Methylene chloride		Volatile Ketones
13	1,1'-Dichloroethane		
23	Chloroform	HSL	Acetone
10	1,2-Dichloroethane	HSL	2-Butanone
11	1,1,1-Trichloroethane	HSL	2-Hexanone
6	Carbon tetrachloride	HSL	4-Methyl-2-pentanone
48	Bromodichloromethane	1100	. Methyr 2 politanone
32	1,2-Dichloropropane		Miscellaneous Volatile
51	Chlorodibromomethane		Compounds
14	1,1,2-Trichloroethane		Compounds
47	Bromoform	HSL	Carbon disulfida
15	1,1,2,2-Tetrachloroethane	HSL HSL	Carbon disulfide Vinyl acetate
1.0	1,1,4,4° I CH ACHIOI UCHIANC	HSL	vinvi aceiaie

^a HSL - Hazardous substance list.

CHEMICAL MONITORING

The concentrations of chemicals of concern will be monitored within Regions A and B. Chemical monitoring includes subsurface sediment sampling and surface sediment sampling which includes a contamination pathway assessment. The subsurface data will be used to confirm the integrity of the cap over a broad area, determine the degree to which the sediment at the bottom of the cap may have been mixed with underlying contaminated sediments, and provide a frame of reference for past and subsequent comparisons with monitoring data. Subsurface samples will also be used to detect possible migration of contaminants into the cap from the underlying contaminated sediments. The chemical data obtained from the contamination pathway assessment will be used to determine if the contaminants remain confined to the area underlying the cap or if contaminants are transported by seeps and vents. Additional surface sediment sampling will be conducted to assess if contaminated from off the site may affect the surface sediment quality at the site. The contingency planning procedures section describes how monitoring data will be evaluated and what contaminant levels will trigger additional action.

Sediment samples collected for chemical analysis will be analyzed for conventional and priority pollutants and other organic parameters listed in Tables 2 and/or Table 3, as specified below, and in accordance with the monitoring methods and quality assurance/quality control section of this document. All chemical concentrations will be reported as bulk sediment concentrations on a dry weight basis. Chemicals were selected based on their presence within the region prior to remediation or their association with Kraft pulp mills. Further consideration has been given to polychlorinated dibenzo-p-dioxins (PCDDs) and polychlorinated dibenzo-furans (PCDFs) to supplement the PCDD and PCDF data collected during the RI/FS.

Descriptions of each of the types of sediment chemistry monitoring, and the additional PCDD and PCDF analyses, are outlined below.

Subsurface Sediment

Sediment borings will be obtained at twelve stations each year in 1991, 1992, 1993, 1995 and 1998 and thereafter every 10 years if necessary. (Figure 1.) These will include nine stations in Area A (8-12 foot cap) where the greatest contamination was measured. Three stations will be in Area B (4 foot cap). Samples will be taken from the 30-40 cm and 90-100 cm elevations above the cap/sediment boundary for physical and chemical analyses. A third sample will be collected from the borings at a depth of 30-40 cm below the cap surface in each of the twelve borings. All other portions of the boring between the cap-sediment boundary and 120 cm above will be stored for a six-month period should additional analyses be required.

Each sample collected for chemical analysis will be analyzed for a number of conventional, priority pollutant and other organic parameters. Conventional parameters will include:

total solids, total volatile solids, total organic carbons oil and grease, and sulfides

Subsurface sediment samples collected in 1991 will be analyzed for the parameters listed in Table 2. In subsequent years, specified above, the subsurface sediment samples will be analyzed for p-cresol (4 methylphenol) and chlorinated guaiacols unless other parameters are determined to be necessary by the contingency planning process. All chemical concentrations will be reported as total concentrations per dry weight. Each of these parameters has been measured in the baseline samples collected prior to construction.

Intertidal Seeps

In coordination with consulted agencies, three intertidal seeps in Area A will be selected for sampling. The seeps will be mapped from the May-June 1991 aerial photographs. Samples of flowing water in each seep will be collected during a May-June low tide period (-1 feet MLLW or lower). A 2 cm surface sediment sample will be collected near the lower edge of each seep where fine grained material appears to accumulate due to washing by the seep.

Water samples will be analyzed for all Table 2 parameters except grain size and total volatile solids. Sediment samples will be analyzed for all Table 2 parameters. Aliquots from all sediment samples will be archived for possible future analysis. Archived samples will be stored for at least 6 months as described for the subsurface sediment samples.

Intertidal seep sampling will be conducted in 1991, 1993 and 1998, and thereafter if necessary.

Gas Vents

In combination with the consulted agencies, five gas vents in Area A will be identified for sediment sampling in 1991, 1992, 1993, 1995 and 1998 and thereafter if necessary. Active vents will be selected and sampled during a May-June low tide period (-1 foot MLLW or lower). Vents will be mapped by means of field notes and aerial photography. Sediment samples will be collected from the top 2 cm of sediment at the vent and from below the vent opening itself by use of a hand core. A 10 cm sediment core sample will be collected at a depth of 30-40 cm below the surface of each vent opening. In 1991 sediment samples will be analyzed for all Table 2 parameters. In subsequent sampling years 1992, 1993, 1995 and 1998) sediment samples will be analyzed for p-cresol (4 methylphenol) and chlorinated guaiacols unless other parameters are determined to be necessary by the contingency planning process. Aliquots from all sediment samples will be archived for possible future analysis. Archived samples will be stored for at least 6 months as described for the subsurface sediment samples.

Surface Sediment Chemistry

In 1991, 1992, 1993, 1995 and 1998, and thereafter if necessary, surface sediment samples will be collected from cores at 5 of the subsurface sampling locations. Two samples will be analyzed for the Table 2 parameters and the remaining 3 samples will be analyzed for Table 2 and Table 3 parameters. Two surface samples will be collected from Area A cores and 3 surface samples will be collected from Area B cores. The top 2 cm of each surface sample will be analyzed.

Sediment PCDD and PCDF Monitoring

To supplement PCDD and PCDF data collected during the RI/FS additional sediment PCDD and PCDF assessment is necessary. In 1991, 1993 and 1998, therefore, eight subsurface baseline cores, one surface seep and one surface vent sediment sample, and three of the five samples collected at surface sediment stations will be analyzed for PCDDs and PCDFs. Samples from the eight subsurface cores will be collected from immediately below the cap-sediment boundary; three samples will be analyzed for PCDDs and PCDFs, the other five will be archived for possible future analysis. This monitoring will be modified following the first year of data collection based on the three following results:

- PCDDs and PCDFs are undected in any sample. If PCDDs or PCDFs are not detected in any samples, then no further monitoring for PCDDs or PCDFs in subsurface sediments is required. PCDDs and PCDFs in surface sediments should continue to be monitored on a reduced frequency relative to other chemicals. At a minimum, PCDDs and PCDFs will be monitored at one vent, one seep and three surface stations 5 and 10 years following cap construction (1993 and 1998).
- PCDDs or PCDFs are detected in subsurface sediments only. This situation may indicate that organisms could be exposed to PCDDs or PCDFs if cap failure occurs. Subsequent

monitoring for PCDDs and PCDFs will be required at a minimum at those subsurface stations where the chemicals were detected during 1991, 1993, and 1998. The PCDDs and PCDFs will also be monitored at a minimum in the vent, seep and surface sediment stations 5 and 10 years following cap construction (1993) and (1998).

PCDDs or PCDFs are detected in surface sediments. If PCDDs or PCDFs are detected at concentrations of concern in surface sediments the contingency planning process would be implemented. Additional sampling and analysis may be required to define the spatial extent, level of contamination, and source of contamination. Other contingency actions may be required as appropriate.

BIOLOGICAL MONITORING

The goals of the sediment remedial action include ensuring that the natural habitat has been restored to support a productive biological community. Biological monitoring will be performed to ensure that the fauna inhabiting the sediment cap are comparable in species composition and abundance to those found in relatively noncontaminated urban areas. Three specific types of biological data will be collected: benthic infauna, epibenthos, and macrophytes. Biological data will be used as an indicator or of potential sediment contamination in the upper layers of the cap. Data for selected epibenthic species will be used to assess the degree to which the ecological function of the cap ecosystem has been restored. Specifically, several species of epibenthic crustaceans are important in the diet of salmonids. The macrophyte census will be used to provide information on the presence and distribution of aquatic plants on the cap surface.

The establishment of appropriate reference stations is central to the successful interpretation of these biological data. It may be impossible to establish biological triggers for contingency action without data from reference stations that are comparable to the physical conditions present on the cap. Accordingly, Simpson will establish at least two reference stations by 30 June 1992. Between the date that the consent decree is signed and 30 June 1992, Simpson will investigate, sample, and establish the appropriateness of the candidate reference sites, as well as obtain EPA approval of the sites. Simpson will allow reasonable review periods for EPA and consulted agencies (i.e., at least 30 days) to examine related reports and data. The new reference stations should be established at locations that match, to the extent possible, the range in grain size, depth (intertidal height), salinity, and total organic carbon of the sediment cap and are in proximity to a river comparable in sediment load to the Puyallup. Sediment chemistry data from the reference area should not indicate the presence of chemicals above the levels in Table 7 and may use relevant existing data. Areas on the Puyallup River delta and on the Nisqually delta should be investigated as likely candidates for reference stations sites. Simpson is required to submit data (i.e., sediment chemistry, water depth, and benthic or epibenthic infauna abundance) substantiating the appropriateness of the proposed reference locations. Sampling and data reporting will proceed at a pace sufficient to ensure that reference stations are selected and approved by EPA before the 30 June 1992 deadline.

An adaptive approach will be used to develop the specific biological triggers. Specific triggers will be developed and revised as these data become available. An initial set of warning triggers and performance standards will be proposed by Simpson in time to allow EPA approval prior to 30 June 1992. Simpson will allow reasonable review periods for EPA and consulted agencies (i.e., at least 30 days) to examine related reports and data. The early warning triggers will become effective and apply to all data collected in 1993. Simpson or EPA may propose modifications to the triggers. The initial criteria to be used in selecting trigger criteria are described below for the benthic infauna and epibenthos monitoring components.

Benthic Infauna Surveys

Six benthic infauna sampling stations will be established within the cap area (Figure 1), four in Region A (at -2 to -6 feet MLLW) and two in Region B. At each station, five van Veen grab samples

will be collected for benthic infauna analysis and one for physical analysis (grain size). These stations and the biological reference stations will be sampled annually in March 1991-1998. Taxa will be identified and enumerated to the species level and data will be reported as total macrofauna, major taxa (polychaetes, gastropods, bivalves, and crustaceans), total pollution-tolerant species, and total pollution-sensitive species. Simpson in consultation with EPA, will propose those taxa to be included in the pollution-tolerant and pollution-sensitive categories. Simpson, together with EPA, will evaluate similar statistical comparisons for pollution-tolerant/sensitive taxa. Individual species to be considered will include: 1) well-documented indicators of polluted or unpolluted urban areas, 2) important components in benthic food webs involving commercially important species (e.g., several species of amphipods), or 3) significant bioturbators (if present) capable of moving sediments and contaminants from within or below the cap to the surface or Selecting individual species as triggers must balance the benefit of their use with near the surface. possible problems arising from the need for increased sample replication or different sampling techniques. Significant reductions in abundance at an α level of 0.05 will trigger additional action (as specified in the Contingency Planning section). These tests will begin with the data collected in 1993. collected under the monitoring program in June are considered valid and usable for qualitative comparison with the data to be collected in March under this revised monitoring plan.

Similarity among stations will also be computed by applying the Bray-Curtis similarity index to the species data for each station pair. These similarity values will be used to assist in the interpretation of interstation differences. Three community indices will also be computed for each station: Shannon-Wiener diversity, Simpson's index, and evenness (J).

Epibenthos Surveys

Epibenthic monitoring will be conducted annually to characterize the community of epibenthic organisms populating Regions A and B (Figure 1) in accordance with the methods described in the following section. Epibenthos samples will be collected at two upper intertidal shoreline stations and two lower intertidal stations in Region A. Exact station locations will be proposed to EPA for approval. One lower intertidal and one upper intertidal station will be sampled in Region B (Figure 1). The locations of the stations on the transects will be changed, if necessary, to sample the same tide elevations each year. Epibenthos sampling will be conducted three times each year (1991-1998) in late April, mid-May, and early June. Epibenthos will also be sampled at similar tidal elevations at the reference station on the Puyallup River delta shown on Figure 1. EPA will review the data to confirm the suitability of the location or request another reference station be proposed. A minimum of ten samples will be collected at each station. Taxa within all samples collected prior to 30 June 1992 (date for establishing trigger value) will be identified and enumerated to the species level. One sediment sample will be collected by a van Veen grab sampler at each epibenthos station for one grain size analysis.

Pairwise statistical comparisons (t-test or Mann-Whitney U-test) will be made between each station and each reference location (see Biological Monitoring Methods). Variables to be tested will include those species of epibenthic crustaceans known to be important constituents in the diets of salmonids or other commercial species. Simpson, in consultation with EPA and the consulted agencies, will select those taxa to be identified and tested to develop a biological early warning trigger. This group, will consider including the following organisms: <u>Tisbe sp., Harpacticus uniremis, Huntenannia jadensis, and Eogammarus confervicolus</u>. Similarity among station pairs will be calculated using the Bray-Curtis similarity index for all data collected prior to 30 June 1992. Three community indices will also be computed for each station including the Shannon-Wiener diversity, Simpson's index, and evenness (J). These similarity and community indices will be used to assist in the interpretation of station differences. Additional analyses of data may be required in the future, as deemed appropriate by EPA.

Aquatic Macrophytes

Aquatic plants growing on the shallow portions of the cap area will be surveyed annually by aerial photography. Photographs will be taken during a mid-day, low tide period (-3 to -4 feet MLLW) between June and August. These photographs will provide documentation of the extent of macrophytes on the cap area. During approximately the same period, a biologist will verify through a ground survey the species of

plants present during the low tide. Data collected will include maps illustrating the spatial distribution and percent cover of each species.

MONITORING METHODS AND QUALITY ASSURANCE/QUALITY CONTROL

PHYSICAL MONITORING METHODS

Positioning

Positioning of sampling equipment and activities during monitoring will be recorded using one of several techniques, including range pole/range-finder, theodolite/EDM, range-range microwave, or range-azimuth equipment.

Theodolite/EDM positioning uses a land-based surveyor operating a standard theodolite together with an EDM device to measure distance, angle, and elevation from a predetermined shoreline location. This system can be used to independently verify the position of a survey vessel or activity to provide quality assurance as well as routine monitoring of position.

Range-range microwave positioning systems such as the Motorola Mini-Ranger or the Del Norte trisponder operate on the principle of pulsed signals, using a transmitter located on the survey vessel to interrogate onshore reference stations. The systems use distances from two onshore stations to triangulate the position. These systems are typically used in conjunction with a data processor and fathometer. The vessel operator can then utilize the x-y positioning information to maintain correct heading on the transect or specific position.

Range-azimuth positioning systems utilize a microprocessor-controlled shore station equipped with a laser beam range-finder. The survey vessel is equipped with a UHF-telemetry processor and a ring of target reflectors. The shore station automatically tracks the location of the vessel and transmits x-y positioning information to the onboard processor. The vessel's onboard processor stores the data along with the fathometric readings. The vessel operator utilizes x-y positioning to maintain a transect heading or specific position.

Bathymetry

Bathymetry refers to the measurement of sediment elevations relative to a datum plane, typically MLLW. Data obtained are also called the z values (depths) when used in context with x-y-z integrated computer survey systems for hydrographic surveys. Bathymetry data are obtained through theodolite/EDM land survey techniques. The bathymetric survey will encompass the cap area from +6 feet MLLW to between -4 ft. and -7 ft MLLW.

Intertidal bathymetry is measured at previously established points between +6 and -2 feet MLLW tide levels on five transects. The cap elevation will be measured with reference to a permanent shoreline benchmark. The elevation of the cap will be measured every 5 feet along five transects from +6 to -2 feet MLLW using a survey transit, leveling rod, and tape measure. These five transects will be located along lines shown in Figure 1.

Deposition Stations

Sediment deposition markers have been previously placed at each station by burying a square plate about 30 cm under the surface of the cap sediment. Five foot long iron stakes have been driven into the sediment at the four corners of each plate. The stakes extend approximately 50 cm above the original surface of the cap. Measurements will be made and recorded for the distances from the top of the stakes to both the sediment surface and the square place. The elevation of the square plate serves as

a station reference for subsequent measurements. These existing sediment deposition plates will remain in place for future reference as necessary.

CHEMICAL MONITORING METHODS

All QA/QC procedures recommended by the Puget Sound Estuary Program (PSEP) (PSEP 1986-1990) will be followed during this monitoring program except where noted below. The version of PSEP protocols in effect at the time of sampling and analysis will be used. Sediment samples for chemical analyses will be placed in the sample containers and preserved according to the type of analysis to be conducted. Table 4 lists the appropriate sample handling techniques for each type of analysis.

Samples for chemical analysis will be transported from the field to the analytical laboratory in iced coolers. Chain-of-custody forms will be prepared listing every sample number transported for analysis. Samples will then be shipped with the chain-of-custody records to the contract laboratories for analysis. Chain-of-custody records will then be signed and returned to Simpson with analysis results. All samples will be extracted and analyzed within 30 days, or within the holding times specified in the methods.

Details of analytical and QA/QC requirements for major chemical categories are described in the following sections. Geographic accuracy of ± 2 meters is required for all chemical sampling.

TABLE 4. SAMPLE HANDLING TECHNIQUES

Analyte Group	Container	Preparation	Preservation
Extractable organic compounds	250-mL glass jar TFE-lined lid	Detergent wash. distilled water rinse, kiln fired at 450° C for >1 hour	Ice (4° C)°
Metals	125-mL glass jar	Soak in 20% HNO ₃ , distilled water rinse	Ice (4° C) ^a
Conventional parameters (except sulfides)	125-mL glass jar	Detergent wash, distilled water rinse	Ice (4° C)
Grain size	Polyethylene bag	None	Ice (4° C)
Sulfide	Glass or plastic jar	Detergent wash, distilled water rinse	5-mL 2N zinc acetate solution per 30-gram sample, mix and seal, ice (4° C)

^a Upon delivery to laboratory, samples will be analyzed immediately or frozen at -20° C.

Metals and Conventional Parameters

Analyses for trace metals in water samples and conventional parameters in water and sediment samples will be in accordance with analytical methods specified by PSEP guidelines (PSEP 1986-1990). Metals will be analyzed by EPA SW-846 methods as modified by EPA Contract Laboratory Program (CLP) statement of work (SOW). Analysis will be performed with inductively coupled plasma (ICP) spectroscopy for cadmium, copper, nickel, and zinc-, graphite furnace atomic absorption (GFAA) spectroscopy for arsenic and lead; and cold vapor atomic absorption (CVAA) spectroscopy for mercury. The limits of detection for trace metals in water samples will range from 0.02 to 7 μ g/L and range from 0.01 to 4.0 mg/kg (dry weight basis) in sediment samples. Practical quantitation limits for 1 gram samples are 0.2-30 mg/kg dry weight. Recommended frequencies and control limits for metal quality assurance (QA) samples are summarized in Table 5.

Organic Compounds

Analyses performed on water and sediment samples for acid/base neutral (ABN), pesticides/PCBs, and volatile organic compounds will be in accordance with PSEP recommended guidelines (PSEP 1986-1990). These guidelines are modifications to existing EPA CLP protocols for low level analyses.

The method of isotope diluation (EPA Method 1625C) shall be used for ABN extractable compounds. Stable isotope-labeled surrogates for each ABN compound shall be added to all field samples and quality control samples prior to extraction to monitor and correct for analyte recovery.

The following analytical sensitivity is required for ABN compounds:

- Limits of detection (LOD) for ABN compounds water shall be in accordance with detection limits stated in EPA Method 1625C
- LOD for ABN compounds in sediment samples shall be 10-50 μ g/kg (dry weight)
- The practical quantification limit (PQL) for ABN compounds shall be 200 μ g/kg.

In order to attain these lower detection limits in sediments, modifications to CLP protocols are necessary. These modifications include the use of a large sample size (approximately 100 grams), a final extract volume of 0.5 ml, and an injection volume of 1-2 μ l.

- The following analytical sensitivity is required for pesticide and PCB analyses:
 - LOD for water samples shall be in accordance with those stated in the EPA CLP statement of work
 - LOD for pesticides shall be 0.01-1 μ g/kg (dry weight) and PCBs shall be 1-5^{g/kg} dry
 - PQL for pesticides shall be 2 μ g/kg and PCBs shall be 10 μ g/kg, both on a dry weight basis.

In order to achieve these lower detection limits, modifications to CLP protocols are necessary and will include extraction of larger sample size (approximately 100 grams), a final extraction volume of 10 ml, and an injection volume of 2 μ l.

All ANB and pesticides/PCBs extracts shall be subjected to gel permeation chromatography (GPC) to reduce interferences.

Analysis of polychlorinated dibenzodioxins (PCDDs), including 2,3,7,8-TCDD, and polychlorinated dibenzofurans (PCDFs) will be analyzed following procedures specified by EPA SW-846 Method 8290. The method calibration limits shall range from 1.0 to 200 ng/kg for sediment samples. These maximum calibration limits are referenced from EPA SW-846 Method 8290, Table 1.

Recommended frequencies and control limits for QA samples are summarized in Table 6.

BIOLOGICAL MONITORING METHODS

All sampling and QA/QC recommendations contained in the PSEP protocols (PSEP 1986-1990) are requirements for the biological monitoring methods. Prior data collected under the monitoring program in June is considered valid and usable for qualitative comparison with the data to be collected in March under this revised monitoring plan. Geographic accuracy of ±2 meters is required for all biological sampling. Highly accurate station locations allow repeatability for future sampling and better detection of contamination trends or gradients.

Benthic Infauna

Benthic infauna sampling will be conducted during mean or higher tide stages from a sampling vessel. The sampling vessel will be positioned at the previously selected stations using an EDM system. The accuracy of this system is within 1.5-3.0 cm, more accurate than a vessel can hold steady on station. Vessel motion due to wind or current increases this error to about ± 1 meter. Offset of the EDM reflecting board from the sampler wire will be accounted for in position calculations to place the wire at the station location rather than at the reflecting board. Wire angle will be measured to ensure angles less than 20 occur at the time the sampler is released. These constraints will provide a sample location with an error less than 2 meters.

TABLE 5. RECOMMENDED FREQUENCIES AND CONTROL LIMITS FOR METALS QUALITY ASSURANCE SAMPLES

Analysis	Frequency of Analysis ^{a,b}	Control Limit ^c
Preparation blanks	5% or one per batch ^d , whichever is more frequent	Low level; ≤2xIDL High level; <1DL
Certified reference materials ^e	5% or one per batch ^d , whichever is more frequent	80-120% recovery
Matrix spikes	5% or one per batch ^d , whichever is more frequent	75-125% recovery
Analytical replicates	5% or one per batch ^d , whichever is more frequent	<u>+</u> 20% RPD

^a Frequencies listed are minimums; some programs may require higher levels of effort.

^b For batches of five samples or less, the minimum QA checks should include a method blank and the analysis of a certified reference material (CRM). If an analyte is not in the CRM, a matrix spike must be analyzed for that particular analyte. In general, for small batches (i.e., ≤ 5 samples), the priority of QC checks should be: CRM > analytical duplicates > matrix spikes. If several batches of the same matrix are analyzed sequentially (i.e., for several small projects), a CRM can be analyzed at a frequency of 5 percent overall, with at least one sample duplicate analyzed per individual batch.

^c IDL - instrument detection limit RPD - relative percent difference.

^d A batch is ≤ 20 samples.

e Certified values not available for all elements (e.g., silver).

TABLE 6. RECOMMENDED FREQUENCIES AND CONTROL LIMITS FOR SEMIVOLATILE CHEMICAL QUALITY ASSURANCE SAMPLES

Analysis Type	Frequency of Analysis ^a	Control Limit	
Method blanks	One per extraction batch ^b or one per 12-hour shift (whichever is most frequent)	Phthalates: 5 ug total or < 50% of analyte concentration in samples	
		Other organic compounds: 2.5 ug total or <5% of analyte concentration in samples	
Certified reference materials ^c	< 50 samples: one per set of samples submitted to laboratory	95% confidence interva for certified reference	
	>50 samples one per 50 samples analyzed	material (<u>+</u> 1.96SD)	
Matrix spikes	Not required if complete isotope dilution used	≥50% recovery; ≤100%	
	<20 samples: one per set of samples submitted to laboratory		
	≥ 20 samples: 5% of total number of samples		
Field and analytical replicates	<20 samples: one per set of samples submitted to laboratory	±100% coefficient of variation (for >2	
	≥20 samples: one triplicate and additional duplicates for a minimum of 5% total replication	replicates) or $\pm 100\%$ RPD (for duplicates)	
Surrogate spikes	Every sample	\geq 50% recovery (\geq 10% if isotope dilution is used)	
Initial calibration	Before any samples are analyzed, after each major disruption of equipment, and when ongoing calibration fails to meet criteria. Initial calibration includes 5% calibration.	≤20% coefficient of variation; ≤30% for highly polar compounds or other analytes at the discretion of the QA reviewer	
Ongoing calibration	At the start of each work shift, every 10- 12 samples, or every 12 hours (whichever is more frequent), and at the end of each shift for gas chromatography/mass spectrometry (GC/MS) and gas	≤25% of initial calibration for GC/MS; ≤15% of initial calibration for GC/ECD;	

chromatography/flame ionization detection (GC/FID).

 $\leq 15\%$ of initial calibration for GC/FID

At the start of each work shift, every 6 samples, or every 6 hours (whichever is less frequent), and at the end of each shift for gas chromatography/electron captive detection (GC/ECD).

a Frequencies listed are minimums; some programs may require more control samples.

^b A batch is ≤ 20 samples.

^c As available.

Sediment samples will be collected following the protocol outlined in the PSEP protocol manual (PSEP 1986-1990). Surficial sediment samples will be collected using a modified 0.1-m², van Veen grab sampler. The grab will be lowered and raised at a controlled speed of approximately 30 cm/second. After the sampler has been lowered, raised, and secured on deck, the sediment sample will be inspected carefully before being accepted. The following acceptability criteria will be used:

- The sampler is not overfilled with sample so that the sediment surface is pressed against the top of the sampler
- Overlying water is present (indicates little leakage)
- The overlying water is not excessively turbid (indicates little sample disturbance)
- The sediment surface is relatively flat (indicates little disturbance or winnowing)
- The desired penetration depth is achieved (4-5 cm in medium coarse sand, 6-7 cm for fine sand, >10 cm for muddy sediment).

If a sample does not meet these criteria, it will be rejected. After a sample is judged acceptable, sediment characteristics will be recorded on the field data sheets. Station locations, water depth, grab penetration depth, and other general observations will also be recorded. Sample numbers assigned to each sample will include a unique coding system that identifies the type of sample collected and the location sampled.

At each station one sample will be collected for physical analysis and five for benthic infaunal analysis. Before sampling the surface sediment for physical analysis, the overlying water will be removed from the grab by slowly siphoning the water off near one side of the sampler. Minimal sediment surface disturbance is desired prior to taking a sample. Once the overlying water is removed, the sediment can be subsampled.

Following the initial observations, the benthic samples will be transferred from the van Veen grab sampler to a sluice box, or other adequate receptacle, and washed through a 1.0-mm sieve. The sample may be washed through the sieve using a gentle stream of water from a hose when it is necessary to clean the sample.

Sieved samples will be transferred to glass or plastic jars of appropriate size. A 10 percent solution of buffered seawater-formalin will be added to the sample immediately. A waterproof label will be added before the sample jar is sealed, along with an external label on the jar and lid. These labels will have been prepared prior to sampling. All sample containers will be organized in a logical manner in wooden or other sturdy transfer cases to allow review of sample label data during transfer and storage.

After collection, grain size samples will be placed on ice in coolers and transported to the analytical laboratory. Samples will be stored in a refrigerator at 40 C until they are analyzed. The maximum holding time recommended by PSEP protocol is 6 months. Sample analysis will begin immediately upon arrival of samples at the laboratory and will be completed well within the recommended maximum 6-month holding time.

All biological samples will be transported to the analytical laboratory at the end of each sampling effort. An inventory of samples will be conducted as soon as possible after reaching the laboratory. Each sample will be rinsed to remove the formalin solution (within 48 hours of sample collection) and transferred to a solution of 70 percent alcohol. Rose bengal stain, at a concentration of 1 g/L, may be added to the alcohol-preserved samples. The rose bengal stain is used to make the organisms in the sample more easily visible to the sorters. During the preservative changing process, all internal labels will remain with the samples and new external labels will be added if the containers are changed.

In the laboratory, sediment volumes of 5-10 mL will be sorted in a Petri dish under a 20-300 power dissecting microscope. Water will be added and the sediment spread evenly over the bottom of the Petri dish. The Petri dish is then passed back and forth through the microscope viewing field unit the entire dish has been scanned. Organisms are removed during the scanning process and placed in vials labeled annelids, arthropods, mollusks, and miscellaneous. The sediment is then stirred and scanned a second time to obtain any remaining organisms. Large particles of debris (e.g., wood, bark, clay) are removed from the sample, examined, and any organisms removed before the debris is returned to the original sample container. Organisms are preserved with fresh alcohol in the vials., An internal waterproof paper label is placed in each vial recording the station number, replicate, sorter, and date of collection for each sample. This procedure will be repeated for every sample. After a sample has been sorted, the vials containing the organisms from that sample will be banded together and stored in a container with other samples from the same project.

All sorted sediments will be retained in labeled containers until completion of the annual project. Counts of each type of organism will be recorded during sorting for later use in the QC process. Sorted organisms will be provided to a qualified taxonomist for identification to species or the lowest practical taxonomic level. The qualified taxonomist will be a specialist in taxonomy of each specific group of organisms. Transfer of samples to these taxonomists will include complete chain-of-custody records and an inventory of the samples at the time of packaging. The same information will be provided upon return to the analytical laboratory.

All vials to be transferred will be packed by major taxonomic group (e.g., annelids, arthropods). Each sample will be sealed with tape or in another manner that will prevent loss of preservative during shipment and storage. Each specialist receiving such samples must sign a listing of all samples received and all samples returned to the laboratory as part of the chain-of custody requirements. The specialists will provide a written record of any reference organisms retained by the specialist when the samples are returned to the laboratory. The specialist will be required to provide the laboratory with a reference collection of all organisms identified. All identification and enumeration of data will be recorded on standard forms prepared prior to initiation of the task. The reference collection will be sent to a different taxonomist for validation.

A QC check will be conducted on each sample to ensure that all organisms have been sorted from the sample. This QC process will begin immediately following the initial sorting of the first few samples. Beginning the QC process immediately prevents inadequate sorting of large numbers of samples. A 20 percent aliquot of sediment will be removed from each sorted sample after the sample has been thoroughly mixed. The aliquot will be sorted for all organisms remaining in the sediment. The number of organisms recovered is multiplied by 5 to estimate the total number of organisms remaining in the sample after the initial sorting. If the QC test determines that more than 5 percent of the total number of organisms originally counted remain in the sample, the sample will have failed the QC test. All samples failing the QC analysis will be resorted. All QC sorting will be conducted by an individual who has not previously participated in the sorting of that particular sample.

The data derived from the laboratory analysis will be in the form of numerical abundances or densities of biological organisms by species (or lowest practical taxonomic level). These benthos data will be analyzed in several ways to characterize the benthic communities present.

Statistical comparison using numerical abundance will be performed. The numerical abundance of the major taxa (gastropods, bivalves, crustacea, and polychaetes) as well as total abundance will be compared between pairs of test stations and reference stations. Abundances will be compared using a statistical procedure that tests for differences among means (i.e., t-test for a parametric test or Mann-Whitney U-test for a nonparametric test). A parametric test will be used if the underlying assumptions can be met (e.g., equality of variance among the sampled groups). Homogeneity among the variances will be tested to determine if a parametric or nonparametric test should be used. If the variances are heterogeneous, a nonparametric test will be used. All comparisons will be judged significant at the P<0.05 level.

Statistical comparisons alone are not sufficient to define an adverse effect. Numerical abundance (or lack thereof) is not the only indicator of detrimental effects. A station with a high numerical abundance of polychaetes (all one species) may not be a healthier station than one with significantly less abundance but a variety of species. Therefore, the results of the statistical comparisons must be interpreted along with the qualitative comparisons.

Cluster analysis is used to compare the similarity between samples and stations. The Bray-Curtis (1957) similarity Index is calculated for all combinations of pairs of sampling stations. The similarity measure utilizes both the identity and abundance of each species for comparison.

The formula for the dissimilarity measure is:

Similarity = 1-
$$\frac{\sum_{j=1}^{n} X_{1j} + X_{2j}}{\sum_{j=1}^{n} (X_{1j} + X_{2j})}$$

where:

 X_{1j} and X_{2j} = the abundance values of the species at two respective sites

n = total number of species at the two sites.

The measure equals 1.0 for complete similarity and 0.0 for complete dissimilarity.

A log transformation, which tends to decrease the effect of very large values and provide more uniform data, will be made on the abundance of each species at each station before dissimilarity values are calculated. This is done because the Bray-Curtis measure tends to be biased by large values. The large values still dominate after transformation but to a lesser degree. The clustering algorithm that will be used includes a complete linkage strategy that tends to form tight clusters because species tend to form new groups rather than chain into existing ones.

Epibenthos

Epibenthos samples will be collected using a diver-operated venturi suction sampler equipped with O.25-mm sieve bags, or by an epibenthic pump with attached cone sampler. For each diver-operated replicate at each station, a 0.018-m² quadrat is placed on the sediment surface and the area inside is vacuumed to a depth of 2 cm and sieved by the sampler. The remote epibenthic pump collects organisms within a 0.018-m² area. Samples are labeled, placed in glass jars, and preserved with a 10 percent buffered formalin-seawater solution. Upon return to the laboratory, the preservative will be changed from formalin to a 70 percent alcohol solution. Rose bengal stain may be added at this time at a concentration of 1 g/L to impart color to the organisms. This stain makes the organisms more visible and aids in the process of separating the organisms from the sediment.

Epibenthic samples generally contain a large number of organisms, far too many to readily sort from the entire sample. To aid in the sorting process, each sample will be split into equal portions with a Jones-type splitter. Each sample will likely be split 2-4 times (25-50 percent of the original sample), or until approximately 100 organisms remain in the sample. All sediments will be retained from each split to ensure that the organism count will be 100 or greater.

Sorting will be conducted under a dissecting microscope at 7-30 power. Organisms will be removed and placed in vials containing ethyl alcohol for preservation. Samples will then be shipped to taxonomic specialists for identification and enumeration.

Epibenthic crustacean densities will be computed using data from the sorting, splitting, and identification procedures. Total densities will be calculated using the organisms enumerated from the sorted portion of the sample. For example, if the sample to be enumerated was split to 6.25 percent, the number of organisms removed from the sample will be multiplied by 16 to obtain the total number of organisms for the entire sample. Harpacticoid copepods and amphipods will be identified to the species level.

Data will be analyzed similar to that for benthic infauna [i.e., statistical tests for differences in abundance (total fauna, total harpacticoids, total amphipods and interstation similarity using the Bray-Curtis index].

QC procedures will be performed on the sorting of all epibenthic samples. Because of the small amount of sediment retained in each split to be sorted, the same sediment will be entirely resorted by another sorter. Organisms that are recovered on the re-sort of the sample will be counted and the resulting numbers will be added to the data from the initial sorting.

Aquatic Macrophytes

The aquatic macrophyte survey will be conducted once each year in August. During a midday extreme low tide (-2 feet MLLW or lower), aerial photographs of the site will be taken. Low-altitude aerial photography will be conducted using true color film (Kodak 2448 Aerochrome MS or equivalent) in a 9 x 9-inch aerial camera. Photographs will be taken at an altitude appropriate to yield an image scale of about 1 inch = 100 feet.

During the same tide series a biologist will conduct a site inspection of the intertidal and subtidal portions of the cap area. This inspection will identify the types of macrophytes inhabiting the site for interpretation of the aerial photographs. The ground survey information together with the aerial photographs will be used to prepare vegetation maps of the site.

REPORTING REQUIREMENTS

DATA MANAGEMENT PLAN

Simpson, Champion, and WDNR will prepare a data management plan for review and approval by EPA relative to all data collected under this decree. This plan will be prepared and approved by EPA prior to any sampling activities. The plan will be submitted to EPA as follows:

- 1. Submit draft to EPA (30 days after signature of consent decree)
- 2. EPA review (approximate 30 day review)
- 3. Submit final plan to EPA (within 30 days of EPA comments).

The data management plan will describe the methods to be used to ensure that all data collected or generated since the cap was put in place are stored and reported in a consistent and systematic manner. EPA is developing a geographic information system (GIS) for the CB/NT site. The contractor will consult with the GIS staff of EPA Region 10 to develop a plan that addresses the following requirements for data processing and storage:

- Assigning a unique identification code to all monitoring and sampling stations (i.e., surface water, soil, air, animal, and vegetation sampling locations)
- Encoding location data using latitude and longitude and descriptive information for each of these monitoring and sampling stations
- Identifying, encoding, and storing in a database all sample analytical results, field measurements, qualifier codes, and observations
- Ensuring that these analytical results are correlated with respective sampling station location and descriptive information (i.e., use identification codes assigned to sampling stations)
- Storing this information in a database that can be accessed and manipulated by the EPA Region 10 GIS.

All sample and analytical data must be submitted in accordance with the EPA-approved data management pian.

MONITORING REPORTS

Monitoring reports are to be submitted in accordance with Table I. Except for the Table 1 Update, these reports will describe the data collection activities and analyses performed since the previous reporting period. These reports should address and be organized as follows:

- **Executive Summary--**A description of all data collection efforts and major findings.
- Introduction--A brief description of the monitoring efforts to be reported.
- Materials and Methods--Description of methods used to collect data, highlighting any departure from the specifications in this plan, QA/QC protocol, or field decisions. Subsections will address station positioning, sediment chemistry, benthic infauna, epibenthos, macrophytes, and bathymetry.

- Results-All data generated during monitoring activities. Data shall be presented in an easy-to-read tabular format in accordance with the data management plan. Results of all statistical tests, data comparisons with trigger values, computations required by this plan, and any departures from the prescribed reporting requirements shall be included. If large amounts of data are being presented (e.g., species abundance), data summaries can be included in the Results section and all detailed data listed in an appendix. All data including individual observations for each field and laboratory replicate will be presented in the report.
- **Discussion--**Integration of all data collected since cap construction. Data should be discussed as they relate to objectives of the monitoring plan, reference areas, early warning triggers, cap integrity, and biological recovery.
- Recommendations--Recommendations for reduced, additional, or modified monitoring or other modifications to the Monitoring Plan should also be included (e.g., reduction or increase in sample replication, changes in the variables measured, early warning triggers, changes in the number or location of stations).
- Quality Assurance Reviews--Results from any quality assurance audits performed on the data. Results of all QA/QC audits and analyses required by or described in the Monitoring Methods and Quality Assurance/Quality Control section are to be reported. This QA/QC section will be organized according to data type (i.e., sediment organics, sediment metals, sediment conventionals, benthic infauna, epibenthos). Chemical data types will generally address the following issues:
 - Sample collection
 - Shipping and holding time
 - Completeness
 - Analytical methods (calibration, detection limits, compound confirmation)
 - Accuracy (sediment reference materials, matrix spikes, surrogate recoveries)
 - Precision
 - Blanks.

Data package validation for chemistry will follow EPA data validation functional guidelines for organic or inorganic analyses, if appropriate. If the functional guidelines do not apply, then criteria will be developed on a site-specific basis and will include the main headings in the functional guidelines.

Benthic infauna and epibenthic QA reports will address the following:

- Sorting efficiency
- Taxonomic accuracy (names of taxonomists, independent verification, reference collection)
- Total counts
- Adequacy of replication (power analysis giving minimum detectable difference achieved with observed standard error and mean at an a of 0.05 and power of

0.8). Plots of minimum detectable differences vs. the number of replicate samples are to be included. The statistical techniques used to create these plots should be referenced.

Techniques and data used to validate all station positioning requirements should also be included.

On January 31 of each year Simpson will submit a Table 1 Update to EPA. The Update will summarize the work to be conducted in the coming monitoring season including any changes in sampling methods. The updated table will be finalized by March 30 to ensure all necessary components of the annual monitoring are being addressed.

Simpson will submit five copies of all reports to EPA on the dates specified in Table 1. Concurrently, Simpson will forward a copy of each report to the consulted agencies.

Certification--A responsible Official representing the Settling Defendants shall certify that the information contained in the report is true, accurate, and ocmplete. This statement shall read as follows:

"I certify that the information contained in or accompanying this (submission) (document) is true, accurate, and complete.

"As to (the) (those) identified portion(s) of this (submission) (document) for which I cannot personally verify (its) (their) truth and accuracy, I certify as the company official having supervisory responsibility for the person(s) who, acting under my direct instructions, made the verification, that this information is true, accurate, and complete."

As indicated in the decree, all required work plans, reports, and other documents ("documents") shall be subject to review and approval by EPA. Except as otherwise provided: (A) EPA shall notify the Settling Defendants in writing of approval or disapproval of the document, or any part thereof, within thirty (30) calendar days of receipt of any document required by this Consent Decree. In the event EPA needs a longer review period, EPA shall notify Settling Defendants of its revised response date within thirty (30) calendar days of receipt of the document. (B) In the event of disapproval, EPA shall specify in writing any deficiencies and modifications to the document. Nothing in this provision shall negate EPA's right to approve or disapprove a submittal by the Settling Defendants should the time periods stated in this paragraph be exceeded by EPA, nor shall such delay by EPA subject Settling Defendants to any enforcement action. (C) Within thirty (30) calendar days of receipt of any document disapproval or comments for revision, the Settling Defendants shall either: (1) submit a revised document to EPA which incorporates EPA's modifications or summarizes and addresses EPA's concerns or (2) provide a notice under the dispute resolution process.

CONTINGENCY PLANNING PROCEDURES

INTRODUCTION

The contingency planning procedures consist of four parts: (1) early warning, (2) contingency planning, (3) contingency response, and (4) expedited review. Each is briefly discussed below, followed by a more detailed description. Note that the procedures are similar to those outlined in Appendix D of the State Decree with the main difference being EPA's decision-making role and the technical requirements. The technical requirements (e.g., triggers) have been revised.

Early Warning Process

The purpose of the early warning process is to identify potential problems early enough to conduct a rational and deliberate process to determine whether there is in fact a problem and, if so, how serious the problem may be.

Because laboratory measurements are based on analysis of small quantities of sediments and expected concentrations of some chemicals are near the analytical detection limit, there is a possibility of problems arising in the laboratory testing of these samples. Therefore, the first step (following receipt of information that suggests a problem may exist) will usually involve confirming the accuracy of the sampling results (verification).

The early warning process will enable the agencies and Simpson to determine what kinds of data verification or response is appropriate, so that contingency planning or response actions are based on proper assumptions.

Contingency Planning Process

The purpose of the contingency planning process is to develop plans for contingency actions that may become necessary depending on future monitoring results. As monitoring data are collected they will be examined and interpreted relative to possible cap failure. Five areas of monitoring were identified on page 2 of the plan:

- Physical erosion of the cap;
- Physical mixing of contaminated sediments and cap material;
- Diffusion of contaminants through the cap;
- Surface contamination from seeps, vent and other sources
- Other specific, but currently undefined, processes.

The monitoring plan was designed to detect these processes as well as the biological recovery of the cap area. Should the monitoring data indicate that potential problems exist, then plans, developed per the contingency planning process must be prepared to correct or mitigate or otherwise address the situation.

The contingency planning process could result in an approved contingency response action to be implemented in accordance with an approved schedule. It could also result in agreement on a conceptual approach or a set of criteria for taking further action, pending the results of future monitoring. The process incorporates applicable permit requirements, interagency consultation, and public review of contingency plans prior to approval.

Contingency Response Process

The purpose of the contingency response process is to implement approved plans for contingency actions. This includes agreement on a final schedule, any amendments to the consent decree if necessary, and completion and monitoring of the response action.

Expedited Review Process

The purpose of the expedited review process is to allow the parties to shorten the time frame of the standard process or to implement one or more of the above steps simultaneously when reliable early warning data indicate that a problem warrants immediate action.

Notes on the Overall Contingency Planning and Decisionmaking Process

The contingency planning procedures set forth below are described in terms of tasks and steps. The steps are numbered consecutively rather than being renumbered under each task. Figure 2 provides an outline of the contingency planning process. However, these tasks and steps may not occur in strict chronological order, because certain actions may occur simultaneously or more than once in the planning process.

Two items should be noted with respect to those situations where final decisions are required on potential contingency actions:

- A number of agencies have expressed a desire to be involved in such decisions because of their role in the permitting and approval process for this remedial action. These agencies are collectively referred to below as consulted agencies and include Ecology, WDNR, WDF, NOAA, DOI (FWS and BIA), the Puyallup Tribe, and the Muckelshoot Tribe. This monitoring and contingency plan is a condition of several of these agencies' permits or approvals for the remedial action, and these agencies have agreed to use the procedures in this plan in the event that contingency planning is needed.
- Because of the need for a coordinated decision-making process and a focus of responsibility, EPA will make final decisions under the terms of the accompanying consent decree. These decisions will be subject to the consultation process set forth below. In the event of dispute, a judge will review and make the ultimate decision. EPA will also be responsible for convening meetings and sending notices of major decision points. Simpson will send reports and data packages to the consulted agencies. EPA and Simpson may invite other entities to participate in the contingency planning procedures and may update the consulted agency list in response to agency requests.

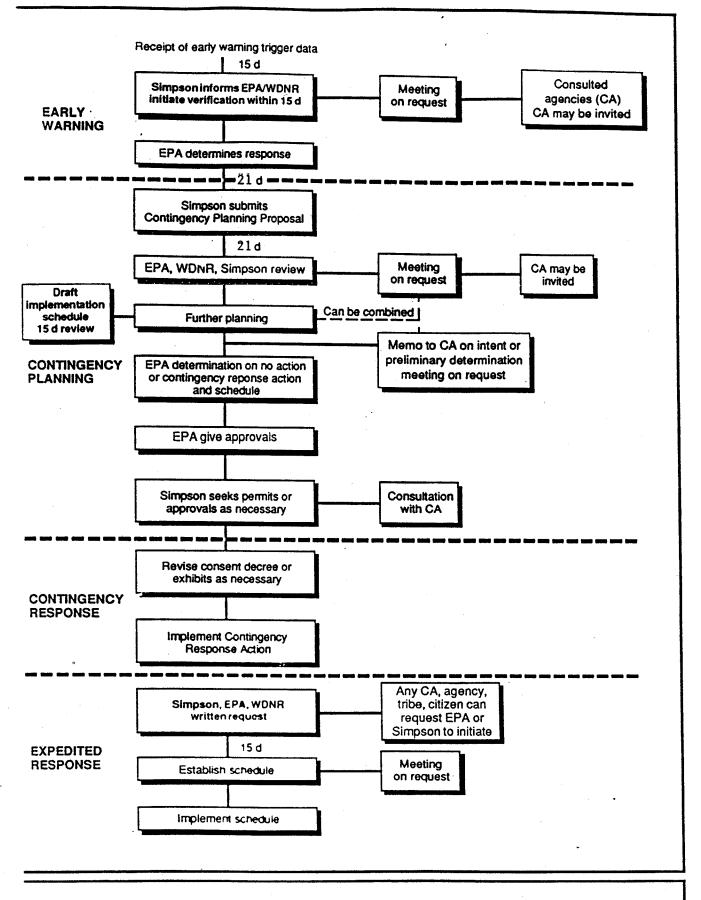


Figure 2. Contingency planning process

EARLY WARNING PROCESS

Task 1. Triggers (Any One of Which Initiates the Early Warning Process)

- Step 1: Chemical--Under the monitoring plan, Simpson receives sampling results that indicate contamination levels for the chemicals of concern equal to or greater than 80 percent of the lowest established apparent effects threshold (AET) for benthic organisms, oyster larvae, or amphipods, based on samples collected within 30-90 cm (1-2 feet) above the contaminated sediments or at the sediment surface. The applicable chemicals of concern and their corresponding AET levels are listed in Table 7. No AET currently exist for some chemicals (e.g., PCDDS, PCDFs, resin acids, and chlorinated guaiacols). The detection of PCDDS, PCDFs, or chlorinated guaiacols will be evaluated on a case by case basis by EPA, Simpson and the consulted agencies with a decision made on the need for additional action. The trigger value for resin acids is 1,000 ug/kg dry weight. In addition, a 5-times increase in the concentration of a non-AET chemical measured in the subsurface migration samples relative to baseline will initiate the contingency planning process.
- Step 2: Physical--Bathymetric, intertidal, or sediment deposition surveys received by Simpson (under the monitoring plan) show cap thickness in Regions A or B has changed 12 inches from the previous survey, or an average of more than 10 inches/year over a period of 2 years and unusual information obtained from the annual visual inspection or post-storm inspections (e.g. methane vents or surface erosion) may also trigger contingency action.
- Step 3: Biological--Simpson will propose appropriate indicators of biological stress to EPA by December 31, 1992. After EPA approval, these indicators will become effective in 1993. Should macrophyte beds be established in an area, subsequent large decreases in cover (>50 percent) for a single species relative to the previous sampling period will trigger additional action.

Task 2. Notice and Verification

Step 4--Simpson will provide written and verbal notification to EPA and the consulted agencies within 7 days of the receipt of this information and will not wait until submitting a data report. Consulted agencies should provide their comments to EPA within 7 days of receipt of the information.

Step 5--Any involved party may decide to undertake verification (e.g., checking laboratory procedures, evaluating split samples, resampling) or EPA may direct Simpson to undertake verification sampling. Simpson will set up a meeting with EPA prior to undertaking verification actions, unless EPA determines a meeting is unnecessary. Simpson will initiate mutually agreed upon verification sampling within 15 days unless EPA authorizes more time.

TABLE 7. APPARENT EFFECTS THRESHOLD SEDIMENT QUALITY VALUES (ug/kg dry weight for organics; mg/kg dry weight for metals)

Chemical	Amphipod AET	Oyster AET	Benthic AET
Low molecular weight PAHs ^a	5,500	5 200	(400
Naphthalene	2,400	5,200 2,100	6,100
Acenaphthylene	1,300	560G ^b	2,700
Acenaphthene	2,000	500G 500	1,300
Fluorene	3,600	540	730
Phenanthrene	6,900	1,500	1,000
Anthracene	13,000		5,400
2-Methylnapthalene	1,900	960 670	4,400
- company and company	1,500	070	1,400
ligh molecular weight PAHs	38,000	17,000	51 000C
Fluoranthene	30,000	2,500	51,000G
Pyrene	16,000	3,300	24,000
Benzo(a)pyrene	3,000	1,600	16,000
Indeno(1,2,3-c,d)pyrene	1,800	690	3,600
Dibenzo(a,h)anthracene	540	230	2,600
Benzo(g,h,i)perylene	1,400	720	970 2,600
,	_,	720	2,000
Total chlorinated benzenes	680	400	400
1,3-Dichlorobenzene	170G	170G	170G
1,4-Dichlorobenzene	120	120	110G
1,2-Dichlorobenzene	110G	50	50
1,2,4-Trichlorobenzene	51	64	J0
Hexachlorobenzene	130	230	22
otal PCBs ^c	2,500	1,100	1,100
henols			
Phenol	1,200	420	1,200
2-Methylphenol	63	63	72
4-Methylphenol	3,600	670	1,800
2,4-Dimethylphenol	72	29	210
Pentachlorophenol	360	140G	690
2-Methoxyphenol	930	930	580
iscellaneous extractables			
Retene	1,700	2,000G	2,000
letals			
Arsenic	93	700	57
Cadmium	6.7	9.6	5.1
Copper	1,300	390	530
Lead	660	660	450
Mercury	2.1	0.59	2.1
Nickel	120G	39	2.1
Zinc	960	1,600	410
		-,000	410

^a PAH - polycyclic aromatic hydrocarbon.

^b G - indicates that a definite AET could not be established because there were *no effects* stations with chemical concentrations above the highest concentration among *no effects* stations.

^c PCB - polychlorinated biphenyls.

Step 6--Simpson is committed to verifying the sample results in question as long as the verification procedure is reasonable under the circumstances. If there is disagreement after following the procedures set forth in this section, the signatories to this decree will use the dispute resolution procedure in the consent decree to resolve the issue.

Task 3. Meeting and Consultation

Step 7--Consulted agencies or other entities identified by EPA and Simpson may be invited to attend the meeting or meetings discussed in Step 5. Meeting notices and agendas will specify that the meeting is part of an early warning review to determine what kind of verification or response to the data is appropriate. EPA and the consulted agencies reserve the right to meet and consult throughout the early warning and contingency planning process and prior to final contingency planning decisions (see Task 3 of the contingency planning process below).

Task 4. Response to Early Warning

Step 8-EPA will make a final determination of the most appropriate response based on all available information. Potentially appropriate responses to early warning data include but are not limited to one or more of the following actions:

- Concluding the situation does not require further action at this time
- Verifying the data
- Seeking expert advice on the interpretation of monitoring data
- Preparing a report of analyses needed to define or describe the problem or situation in terms of potential threat to human health and the environment
- Developing more specific criteria to evaluate the data or future sampling
- Revising the sampling plan for the specific area, media, or chemical of concern (e.g., more frequent sampling, additional stations, groundwater monitoring, testing for additional parameters) on a temporary or ongoing basis
- Conducting sediment bioassays
- Initiating the contingency planning process (see below)
- Initiating expedited review and planning response actions (see below).

CONTINGENCY PLANNING PROCESS

Task 1. Initiation

Step 1--The contingency planning process may be initiated after the early warning process.

Task 2. Contingency Planning Proposal

Step 2--Within 21 days (or within any time frame on which the signatories to this decree mutually agree), Simpson will propose contingency response actions that will be taken if necessary to address the

problems identified in the early warning process (i.e., a contingency planning proposal). The proposal will include the type of action to be initiated and a proposed schedule for implementation.

Step 3--EPA will review the contingency planning proposal within 21 days (or within the time frame on which they mutually agree). EPA may decide to (1) refrain from further action at this time, (2) require further planning, or (3) proceed with implementation (see contingency response process below). A meeting will be held prior to the conclusion of this review period if requested by any one party.

Task 3. Meeting, Consultation, and Further Planning

- Step 4--Consulted agencies or other entities identified by EPA and Simpson may be invited to attend contingency planning process meetings. Consulted agencies will be sent a memorandum by EPA summarizing the preliminary decision and requesting comments. A meeting will be held prior to a final decision if a consulted agency so requests.
- Step 5--Meeting notices and agendas will specify that the meeting is part of the contingency planning process to determine the nature and timing of appropriate response actions necessary to address potential problems identified in the early warning process.
- Step 6--The contingency planning proposal identified in Step 2 may be conceptual in nature. The precise technology, cost, timing, and other matters may be refined through a series of revisions, consultations, and meetings as part of further planning. The signatories of this decree may establish a schedule for completing the planning of a contingency response action under Step 3; however, Simpson must provide a detailed plan to EPA within 30 days of approval of the contingency planning proposal (Task 2. Step 3). Disagreement on the schedule will be handled through the dispute resolution process in the consent decree.

Task 4. Approvals for Contingency Planning Proposal

- Step 7--Prior to the conclusion of the contingency planning process, EPA will issue a final determination as to the necessity and type of further remedial action required to be implemented by Simpson. EPA will also determine, after consultation with Simpson, whether permits, other approvals, or public participation are needed to implement the contingency planning proposal. Consulted agencies will be given an opportunity to review such decisions before EPA makes its final determination.
- -Step 8--If EPA deems it necessary, the PRPs will develop a more detailed implementation schedule for the contingency planning proposal, including reasonable time periods for any permits, approvals, public participation, or amendments to the consent decree. Simpson will draft the implementation schedule.
- Step 9--EPA has 30 days to review the draft implementation schedule. EPA will not make a determination on a final schedule without prior consultation with Simpson and the consulted agencies, although EPA is the final decision-maker for accepting the schedule.
- Step 10--Unless specifically prohibited by law, EPA will approve all facets of a contingency response action over which it has jurisdiction prior to requesting on requiring Simpson to seek any permits or other approvals.
- Step 11--EPA and Simpson will initiate permit or approval processes in accordance with the implementation schedule. EPA will assist in obtaining any federal, state, or local permits or approvals. This process may occur prior to the contingency response process (below) if obtaining prior approvals is necessary or desirable to facilitate prompt contingency response action.

CONTINGENCY RESPONSE PROCESS

Task 1. Initiation

Step 1--The contingency response process will be initiated after the contingency planning process.

Task 2. Implementation

Step 2--Upon approval of the contingency response proposal, it is anticipated that the signatories to this decree will revise the consent decree by adding a description of the work to be performed and a schedule for implementing the approved proposal (contingency response action). The consent decree may be amended if appropriate under the amendment process set forth in the consent decree. Work will proceed according to the plans and schedules agreed to in previous tasks while the amendment is being drafted and signed by the agency and signatories.

Step 3--The contingency response plans, and implementation schedule and actions will become an enforceable part of this consent decree except as the decree may be amended under Step 2 above.

EXPEDITED REVIEW PROCESS

Task 1. Initiation

Step 1--The expedited review process may be initiated at any time in the contingency planning procedures. EPA will inform or notify the consulted agencies when this occurs.

Step 2--The signatories to this decree may initiate the expedited review process by submitting a written request to the other parties if a party reasonably believes that (1) the early warning process is unnecessary to commence contingency planning, (2) a release or threatened release of hazardous substances at much higher levels than the early warning triggers indicate has been discovered, (3) a previously unknown threat to human health or the environment is discovered, or (4) there is cause for concern about the adequate performance of the remedial action plan that the normal contingency planning procedures may not sufficiently address.

Step 3--In addition, any consulted agency; federal, state, or local agency with jurisdiction; Indian tribe, or citizen may request that EPA or Simpson consider initiating expedited review. EPA, in cooperation with Simpson, will establish a mailing list and inform persons on the list of the availability of any annual or semiannual reports submitted under this plan. If mutually agreed upon, this list may be combined with notification systems for other Commencement Bay or EPA program activities. EPA or Simpson may hold informal discussions with the requester to learn about or respond to the requester's concern. The request may be withdrawn at any time. Prior to initiating the expedited review process, EPA or Simpson will convene a meeting to discuss the request with the requester, EPA, Simpson, and any other agencies or entities identified by EPA and Simpson to discuss the request.

Task 2. Expedited Procedures and Planning Schedule

Step 4--In consultation with PRPS, EPA will determine whether to conduct an expedited early warning process (see Step 4 below) or whether to proceed directly to the contingency planning or contingency response procedures.

Step 5--Within 15 days of initiation of the expedited review process, the signatories to this decree will establish a schedule for accomplishing the steps set forth in the normal contingency planning procedures (expedited planning schedule). They may add or omit steps, or shorten the time periods

associated with particular steps. The schedule will allow reasonable time for Simpson to meet with EPA and WDNR and review any contingency response actions recommended by either agency. EPA will not approve an expedited planning schedule without prior consultation with Simpson and WDNR, including a meeting (if requested) and an opportunity to resort to the dispute resolution process in the consent decree.

Potentially appropriate responses include but are not limited to the actions noted above in response to early warning and detailed analyses, such as a focused remidial investigation or feasiblity study.

Step 6--Disagreements will be resolved under the dispute resolution procedures, however, EPA may invoke the endangerment or other applicable provisions of the consent decree in order to take action to protect human health and welfare or the environment.

RELATED MATTERS

The consent decree makes the monitoring and contingency plan an enforceable part of the decree. Therefore, the terms and conditions of the consent decree apply to the implementation of the monitoring and contingency plan, as further specified in the decree.

Lack of specific and timely comment by a consulted agency or entity that is given the opportunity to consult or comment under this monitoring and contingency plan shall be construed as lack of objection.

Nothing in the consent decree or monitoring and contingency plan regulates or limits Simpson from voluntarily conducting additional monitoring, sampling, or contingency planning at its own expense beyond the requirements of the monitoring and contingency plan. These actions do not require consultation with EPA or other agencies or entities under the plan or consent decree.

REFERENCES

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PSEP. 1986-1990. Puget Sound protocols. U.S. Environmental Protection Agency Region 10, Puget Sound Estuary Program, Seattle, WA.

PTI. 1989. Interim performance standards for Puget Sound reference areas. Prepared for Washington Department of Ecology, Olympia, WA. PTI Environmental Services, Bellevue, WA. 73 pp. + appendices.

Jun 2 1 1001 October 19, 1990

EXHIBIT CGCNW, SEATTLE, WA

SETTLEMENT AGREEMENT BETWEEN

CHAMPION INTERNATIONAL CORPORATION, SIMPSON TACOMA KRAFT COMPANY,
WASHINGTON DEPARTMENT OF NATURAL RESOURCES

THE COMMENCEMENT BAY NATURAL RESOURCE TRUSTEES
REGARDING
ST. PAUL WATERWAY NATURAL RESOURCE DAMAGE

I. PARTIES

This Agreement is by and between Champion International Corporation, the Simpson Tacoma Kraft Company (the Companies), the Washington Department of Natural Resources (DNR), and the Commencement Bay Natural Resource Trustees, consisting of: the Puyallup Tribe of Indians (Puyallup Tribe); the Muckleshoot Indian Tribe (Muckleshoot Tribe); the Washington Department of Ecology (WDOE) as lead State Trustee; the Washington Department of Natural Resources (WDNR); the Washington Department of Fisheries (WDF); the Washington Department of Wildlife (WDW); the National Oceanic and Atmospheric Administration (NOAA) of the U.S. Department of Commerce; and the U.S. Department of the Interior (DOI). NOAA and DOI collectively constitute the federal Natural Resource Trustees.

II. RECITALS

A. Governmental Parties

The above governmental parties are Natural Resource Trustees (Trustees) under applicable federal, state and tribal law, and the Trustees enter into this Agreement in furtherance of their responsibilities to evaluate and, if appropriate, assert claims for damages to natural resources, including, but not limited to, the replacement and restoration of damaged resources and the recovery for lost use and non-use values of damaged resources.

Although not a Trustee or a party to this Agreement, the U.S. Environmental Protection Agency (EPA) has helped to coordinate the work of the Trustees and is the principal federal agency responsible for implementation of the Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA), as amended, 42 U.S.C. §9601-9675.

B. The Companies and DNR

The Companies are the past or present owner/operators of the paper mill on the S.. Paul Waterway (Tacoma Kraft Mill). The State of Washington is the owner of and DNR manages the tidelands which are or have been under lease to the Companies. The State of

Washington represented by DNR, and the Companies, are potentially responsible parties (PRPs) under CERCLA.

C. Consent Decree

The Companies, DNR, the United States, on behalf of EPA and the federal Natural Resource Trustees, and the other Natural Resource Trustees on their own behalf have entered into a Consent Decree in the U.S. District Court for the Western District of Washington entitled "Commencement Bay Nearshore/Tideflats Superfund Site; St. Paul Waterway Problem Area Consent Decree" (Consent Except for the Funding and Participation Agreement attached as Enclosere No. 1, which is independent of the Consent Decree, this Agreement shall terminate when the Consent Decree is terminated in accordance with Section X below. This Agreement 'shall be Exhibit C to the Consent Decree being simultaneously executed by the Companies, EPA and Commencement Bay Natural Sections XVIII (Covenant Not to Sue), XIX Resource Trustees. (Reservation of Rights) and XXI (Effect of Settlement; Contribution Protection) of the Consent Decree are expressly incorporated into the terms of this Settlement Agreement by this reference.

D. Geographic Scope

This Agreement addresses the assessment, evaluation and restoration of the natural resources damaged in the St. Paul Waterway Problem Area. Enclosure No. 1 addresses the assessment of natural resource damages for the remainder of Commencement Bay. The St. Paul Waterway Problem Area is located within the Commencement Bay environment, in the State of Washington and the Puyallup Indian Reservation. The Commencement Bay environment includes, but is not limited to, the St. Paul Waterway Problem Area, as defined in the Consent Decree, the Commencement Bay Nearshore/Tideflats National Priority List (NPL) site, and the South Tacoma Channel NPL site.

E. Purpose

1. The Trustees intend to assess damages to injured natural resources in the Commencement Bay environment as provided for by CERCLA, the National Contingency Plan (NCP), 40 C.F.R. Part 300, and other applicable federal, state and tribal laws. The Trustees have not yet determined whether, or to what extent, they will follow or utilize the natural resource damage assessment regulations promulgated by the U.S. Department of the Interior at 43 CFR Part 11 for the Commencement Bay-wide natural resource damage assessment described in Section V.E below. Each Trustee acknowledges its trust responsibility to protect, restore and enhance natural resources within its jurisdiction or control.

- 2. The Companies and DNR seek to settle their potential liability to the extent possible, and with respect to natural resource damages, prefer to devote financial and other resources to actions that will restore and protect the environment and help protect and restore natural resources in the Commencement Bay environment in perpetuity.
- 3. The Trustees, Companies and DNR (Parties) recognize the importance of integrating and coordinating the assessment of natural resource damages with ongoing studies, remedial actions, enforcement and restoration activities in the Commencement Bay environment. The Funding and Participation Agreement, which is Enclosure No. 1 to this Agreement and is by this reference incorporated herein, is intended to establish a mechanism by which the Parties may coordinate and integrate their activities as a part of this Agreement.
- 4. The Parties recognize the value of the waters and resources of the Commencement Bay environment, including the Puyallup River, to the Trustees, in particular the Puyallup Tribe and the Muckleshoo: Tribe, and the importance of these resources to the employees of the Tacoma Kraft Mill, as well as to the broader Puget Sound community. Toward that end they wish to recognize and account for the significant pollution control, habitat restoration and habitat enhancement actions already taken by the Companies at the Tacoma Kraft Mill and in the St. Paul Waterway Problem Area.
- 5. The Parties wish to establish, through this Agreement and the Enclosure hereto, a mechanism to coordinate their various activities regarding the restoration, rehabilitation and enhancement of natural resources of the Commencement Bay environment.
- 6. This Agreement and the enclosed Funding and Participation Agreement further the mutual goals and purposes of the Parties and address natural resource damage claims by:
 - (a) settling natural resources damage claims for the St. Paul Waterway Problem Area consistent with Section XVIII of the Consent Decree; and
 - (b) establishing a framework for cooperation and coordination among themselves and with other interested public and private entities regarding a Commencement Bay-wide natural resources damage assessment and restoration activities.
- 7. The Parties also wish to encourage other public and private entities to undertake cooperative cleanup activities and

habitat restoration and enhancement of the Commencement Bay environment.

III. AUTHORITY

This Agreement is entered into pursuant to the natural resource trustee provisions of Section 107(f) of the Comprehensive Environmental Response, Compensation and Liability Act (CERCLA), as amended, 42 U.S.C. §9607(f); Section 311 of the Clean Water Act (CWA) as amended, 33 U.S.C. §1321 (except with regard to oil spill events occurring subsequent to July 1, 1990); the National Oil and Hazardous Substances Pollution Contingency Plan (NCP), Subpart G, 40 CFR §§300.600 - 300.615 (55 Federal Register 8666, 8813, 8857, March 8, 1990); and other applicable federal, state and tribal law. The following officials or their designees act on behalf of the public as State, Federal and Tribal Trustees for natural resources under this Agreement:

- The Director of the Department of Ecology for the State of Washington, as lead State Trustee, the Commissioner of the Department of Natural Resources, the Director of the Department of Wildlife and the Director of the Department of Fisheries;
- * The Tribal Council, or its designee, for the Puyallup Tribe of Indians;
- * The Tribal Council, or its designee, for the Muckleshoot Tribe:
- * The Secretary of the Interior; and
- * The Under Secretary for Oceans and Atmosphere, Administrator of the National Oceanic and Atmospheric Administration, acting on behalf of the Secretary of Commerce.

IV. SCOPE

This Agreement shall cover natural resources as defined under Section 101(16) of CERCLA, as amended, 42 U.S.C. §9601 et seq., belonging to, managed by, controlled by, or appertaining to the Trustees under CERCIA, the NCP, and other applicable federal, state and tribal law in the St. Paul Waterway Problem Area. The Agreement also relates, as noted herein, to the Commencement Bay environment, in the State of Washington and the Puyallup Indian Reservation, which is that area described in Section II.D above.

WHEREFORE in consideration of the mutual promises set forth below, the Parties agree as follows:

V. TERMS AND CONDITIONS

A. Summary of Payments Made by Companies and Consideration Provided by DNR

The Companies shall pay the Trustees FIVE Companies. HUNDRED THOUSAND AND NO/100S DOLLARS (\$500,000) after the effective date of this Agreement in accordance with Section V.B.2 below. This payment shall be in compensation for and in settlement of claims for damages in the St. Paul Waterway Problem Area to natural resources owned, managed, or controlled by the Trustees. addition, the Companies shall pay the Trustees ONE HUNDRED THOUSAND DOLLARS AND NO/100S (\$100,000) after the effective date of this Agreement in accordance with Section V.C.2 below, in compensation for and settlement of the claims of the Trustees against the Companies for past eversight and investigation costs incurred by the Trustees with respect to the St. Paul Waterway Problem Area. Payments under this paragraph shall be made by certified or cashier's check, payable to and to be deposited in an account or accounts established under the Restoration Project Trust Fund described in Section V.B below.

2. <u>Department of Natural Resources</u>.

- (a) The Washington Department of Natural Resources (DNR) shall, with the use of funding not previously dedicated for such use(s), undertake an expedited review of state-owned aquatic lands in the Commencement Bay environment, with particular regard to lands in or near the St. Paul Waterway and the Puyallup River, which are available and appropriate for habitat restoration. The Trustees shall be provided an opportunity to work with DNR and to provide DNR information such as scientific data and habitat criteria which DNN shall consider in selecting lands for habitat restoration projects. The Trustees shall use their best efforts to provide this information by December 15, 1990 and DNR shall use its best efforts to complete this review by January 31, 1991. Upon completion of this review, DNR shall:
 - (1) Identify those properties that have a high value for natural resource habitat restoration, and are either immediately available for lease or are subject to lease renewal within thirty six (36) months of the effective date of this Agreement. In addition, this review will identify properties that have a high value for natural resource habitat restoration purposes that will subsequently become available.

- (2) Offer selected state-owned aquatic lands to the Trustees for the natural resource restoration project(s) referred to in Section V.B.3(b). The Natural Resource Trustees, in consultation with DNR, may select the lands necessary for the successful implementation of the restoration project or projects.
- Attempt to determine, by mutual agreement with the (3) Trustees, the economic value established for state-owned aquatic lands identified by the Trustees and DNR. If DNR and the Trustees cannot agree on the value of the stateowned aquatic lands within thirty (30) days, the value shall be determined by the procedure set forth in this paragraph (Section V.A.2(a)(3)). The Parties agree that the value established by this procedure shall be final, and there shall be no further review or appeal. procedure shall be as follows. Within thirty (30) days, the Trustees and DNR shall each retain or select a qualified real estate appraiser to determine the value Within sixty (60) days of the property selected. thereafter, the two appraisers shall attempt in good faith to reach agreement on the value of the selected If the appraiser selected by DNR and the lands. appraise: selected by the Trustees cannot agree, then the two appraisers shall within thirty (30) days select a third appraiser. This third appraiser shall determine within thirty (30) days which of the two appraisals most closely approximates the value of the selected property, and he or she shall select that appraisal value as the value of the selected lands. All appraisers retained or selected shall be competent, impartial and members of the American Institute of Real Property Appraisers (or successor association or body of comparable standing).
 - (4) Continue to work together with the Trustees even if the Trustees do not select state-owned aquatic lands for the restoration project or projects, and attempt to identify other services and/or lands that could be made available to enable DNR to satisfy the requirements of this Agreement. The lands made available by DNR will be considered by the Trustees for other Commencement Bay habitat restoration projects.
- (b) The economic value of DNR's services expended in this administrative review and applied as a credit toward the total consideration provided by DNR pursuant to this Agreement shall not exceed FORTY THOUSAND AND NO/100S DOLLARS (\$40,000.00). The economic value of consideration provided by DNR pursuant to this

Agreement, inclusive of DNR's services and the state-owned properties identified in accordance with Section V.A.2(a)(2) above, for habitat restoration project(s) purposes, shall have a cumulative economic value of not less than TWO HUNDRED THOUSAND AND NO/100S DOLLARS (\$200,000). None of the consideration provided by DNR in its capacity as a PRP to the Trustees pursuant to Section V.A.2 of this Agreement shall be reimbursed as either a past or future Trustee response cost under the terms of this Agreement.

- (c) If the total economic value of the consideration provided by DNR to the Trustees pursuant to this Agreement exceeds TWO HUNDRED THOUSAND AND NO/100S DOLLARS (\$200,000), then the economic value of the consideration provided by DNR in excess of TWO HUNDRED THOUSAND AND NO/100S DOLLARS (\$200,000) shall be credited to DNR's liability, if any, for Commencement Bay-wide natural resource, damages. If the Trustees do not select lands offered by DNR, then the value of DNR's services expended in the administrative review up to the ceiling amount identified above (\$40,000.00) shall be credited toward the \$200,000.00 liability attributed to DNR for natural resource damages associated with the St. Paul Waterway Problem Area.
- (d) Properties to be made available by DNR pursuant to this Agreement for natural resource restoration project(s) shall be made available to the Trustees by means of either a long term renewable lease to the Trustees at a rental cost of ONE AND NO/100S DOLLARS (\$1.00) per year, or by such other mechanism available to DNR and acceptable to the Trustees that will result in the long-term use of the property for natural resource habitat restoration project(s) purposes.
- (e) The Trustees' covenant not to sue DNR for natural resource damages in the St. Paul Waterway Problem Area, set forth in Section XVIII of the Consent Decree, shall not take effect until: (1) DNR completes the administrative review and identification of the properties referenced in Section V.A.2(a); and (2) the Trustees' acceptance of DNR's written commitment to make selected property (properties) available to the Trustees for natural resource habitat restoration project purposes.

B. Establishment of Restoration Project Trust Fund

Pursuant to Section V.B.1 below, the Trustees shall establish the Restoration Project Trust Fund. The Parties recognize that the Restoration Project Trust Fund may consist of more than one account, in accordance with applicable law, and that such determination will be made as soon as possible after the effective date of this Agreement and communicated in writing to the Companies in accordance with Section V.B.2 below.

- 1. Establishment of Account. Within ten (10) working days of the effective date of the Consent Decree, the Trustees shall use their best efforts to establish the Commencement Bay Restoration Project Trust Fund (which Fund may consist of more than one account) for the Trustees' use to fund a restoration project (or projects) in the Commencement Bay environment and to provide an initial short-term means of enhancing the Trustees' institutional capability to work with the Companies and other interested entities in protecting the Commencement Bay environment and discharging the Companies' CERCLA liability for past St. Paul Waterway Problem Area near-shore natural resource damages. The location of the account or accounts shall be established by the Trustees and identified to the Companies in writing.
- The Companies, as provided for in Funding Mechanism. 2. Section V.A.1 above, shall contribute FIVE HUNDRED THOUSAND AND NO/100S DOLLARS (\$500,000) to fund the Restoration Project Trust The FIVE HUNDRED THOUSAND AND NO/100S DOLLARS (\$500,000) Fund. shall be paid to the Trustees within ten (10) working days after the Trustees provide the Companies with written notice of the establishment of the Restoration Project Trust Fund Account and The Companies shall other relevant and necessary information. deliver certified or cashier's check or checks payable to the The Companies account or accounts established by the Trustees. shall be obligated to make the payment(s) required under this Section and under Sections V.C.2(a) or (b) below within ten (10) working days after the Trustees have provided written notification to the Companies of the identification of such account(s) and instructions for drafting of such checks. The principal amount of the Restoration Project Trust Fund is to be used for the sole purpose of implementing a habitat restoration project or projects in the Commencement Bay environment. The Companies also wish to utilize this process to obtain appropriate public recognition of their efforts toward restoration of habitat and other natural resources in the Commencement Bay environment, and the initial funding provided by the Companies may be augmented by future PRP contributions. As further defined in the Funding and Participation Agreement, it is anticipated that the Trustees and Companies will meet regularly to discuss work to be performed in the Commencement Bay environment.
 - 3. <u>Trustees' Use</u>. The Restoration Project Trust Fund shall be utilized by the trustees in their sole discretion as follows: the Trustees may use any interest earned on the principal amount in trust fund for the purposes set forth in Section V.B.3(a) below; and the Trustees in their sole discretion may invade and allocate some or all of the interest earned and shall use all of the principal of the trust fund at any time for the purposes set forth

in Section V.B.3(b) below. Such discretionary allocation by the Trustees shall not obligate the Companies to make additional contributions to the Restoration Trust Fund.

- (a) The Trustees may establish either a temporary or permanent full or part time professional position to work for the Trustees and further the work of the Trustees in the Commencement Bay environment.
- (b) The Trustees shall establish one or more natural resource restoration projects in the Commencement Bay environment. It is the intent of the Trustees that the restoration project or projects be developed under an MOA cooperative agreement between the Trustees and The restoration Companies (which may include DNR). project(s) shall be selected from among a range of alternatives identified by the Trustees in consultation with the Companies. This process may involve other interested entities, e.g. EPA, Corps of Engineers, in order to ensure that the restoration project(s) will enhance the natural resources of the Commencement Bay If after good faith negotiations the environment. Parties are unable to agree, The Trustees reserve the right to proceed with restoration project(s).

C. Payment of Trustee Response Costs

1. <u>Purpose</u>. Reimburse the Trustees for their past and future governmental response/oversight costs associated with the near-shore St. Paul Waterway Problem Area natural resource damages claim.

2. Funding Mechanism.

(a) Past Losts. The Companies shall deliver ONE HUNDRED THOUSAND AND NO/100S DOLLARS (\$100,000) in certified or cashier's checks, as provided for by Section V.A.1 and Section V.B.2 above, to the entity identified in writing by the Trustees to reimburse the Trustees for their Nearshore/Tideflats St. Paul Waterway Problem Area Natural Resource Damage Claim governmental response/oversight costs incurred through entry of the Consent Decree (Past Costs). The Trustees in their sole discretion shall allocate this payment among Trustees for reimbursement of such Trustees' past governmental response/ oversight costs. If the Trustees find that they have incurred Past Costs in an amount greater than \$100,000, they may, in their sole discretion, seek such Past Costs from other potentially responsible parties which have not signed

this Agreement, and by entering into this Agreement do not waive any rights against such parties. If the Trustees find that they have incurred Past Costs in an amount less than \$100,000, the unused portion of the Past Costs shall be allocated to future governmental response/oversight costs with respect to the St. Paul Waterway Problem Area, and shall be in addition to the SEVENTY-FIVE THOUSAND AND NO/100S DOLLARS (\$75,000.00) in future costs set forth in Section V.C.2(b)(i) below.

- The Companies shall reimburse the Future Costs. Trustees by certified or cashier's checks, as provided for by Section V.B.2 above, to the entity identified in writing by the Trustees for the Trustees' future govern mental response/oversight costs for natural resource damages claims with respect to the St. Paul Waterway Problem Area incurred after entry of the Consent Decree (Future Costs) up to a total amount of SEVENTY-FIVE THOUSAND AND NO/100S DOLLARS (\$75,000). The Trustees shall submit written requests for reimbursement of Future Costs on a semiannual basis, with the first such request to be submitted six (6) months after the effective date of this Agreement and thereafter at six (6) month intervals, until the Companies have paid a total of \$75,000. Allocation of the Trustees' future governmental respons:/oversight costs will be at the discretion of the Trustees.
- (c) <u>Total Cost</u>. Total cost to the Companies for the Trustees' Past Costs and the Trustees' Future Costs shall not exceed ONE HUNDRED SEVENTY-FIVE THOUSAND AND NO/100S DOLLARS (\$175,000), payable by the Companies as specified above.

D. Trustee Accounting

The Trustees agree to implement an accounting mechanism to track expenditures from the Restoration Project Trust Fund using the "EPA Guidance for Federal Agencies on Superfund Financial Management and Recordkeeping" (EPA/220/M-89/001, January 1989), to the extent that the EPA Guidance is consistent with the Trustees' respective accounting practices. Bimonthly accounting reports will be available for inspection by the Companies and other PRPs and members of the public.

E. Commencement Bay-wide Natural Resource Assessment

1. <u>Participacion</u>. The Companies have requested an opportunity to participate in the ongoing Commencement Bay-wide Natural

Resource Assessment to be undertaken by the Trustees. The Trustees support this concept and all parties understand that the potential CERCLA liability of the Companies and DNR for Commencement Bay-wide natural resource damages is not addressed by this Agreement and is specifically excluded from the scope of the covenant not to sue in the foregoing Consent Decree. No party to this Agreement waives any defense or remedy they may have regarding the Bay-wide Assessment and natural resource damages.

- 2. <u>Purpose</u>. The Trustees shall conduct a Commencement Baywide Natural Resource Assessment as is further described in Section V.E.3 below.
- Mechanism. A Funding and Participation Agreement for the Commencement Bay-wide Natural Resource Damage Assessment (Funding and Participation Agreement) has been executed concurrently with this Agreement by the Trustees, DNR and the Companies, a copy of which is attached as Enclosure No. 1. The Funding and Participation Agreement provides for the establishment of a Commencement Bay Natural Resource Trust Account (NRT Account) for the purpose of partially funding future damage assessment activities conducted by The Funding and Participation Trustees in Commencement Bay. Agreement is independent of the Consent Decree and the settlement of natural resource damages with respect to the St. Paul Waterway Participation by the Companies and DNR is defined by the Funding and Participation Agreement and is not governed by the terms and conditions of the Consent Decree except as specifically provided for in that Agreement.

VI. TOLLING OF TIME LIMITATIONS

Any time limitations set forth in Section 113(g) of CERCLA, as amended, 42 U.S.C. 9613(g), respecting claims for natural resource damages against the Companies or DNR or any other time limitations for the filing of natural resource damage claims against the Companies or DNR under any other applicable federal, state or tribal law, are tolled in their entirety until one hundred forty-five (145) days after the expiration of this Agreement. This provision does not apply to any claims for natural resource damages that are presently barred by the applicable statutes of limitations or other law as of the effective date of this Agreement.

VII. TEMPORARY STAY ON TRUSTEE ENFORCEMENT

For a period of nine (9) months, commencing on October 1, 1990 and except as provided for herein, the Trustees agree that they will not issue notice letters to any person or other entity with respect to natural resource damage claims of any Trustee for natural resource damages alleged to have occurred within the

Commencement Bay Nearshore/Tideflats NPL Site. The purpose of this temporary stay period is to allow the Companies, DNR, and any other participating PRPs an opportunity to obtain participation of additional PRPs in the funding of the Plan and Assessment. At the end of the initial nine (9) month period, if the Trustees determine that the Companies have made substantial progress in obtaining such participation and that an additional temporary stay period on notice letters, not to exceed six (6) months, may result in further participation by additional PRPs, the Trustees may in their sole discretion agree to such extension. Furthermore, the Parties shall work together to provide for such further stays as may be appropriate to further the goals and purposes of this Agreement. Trustees reserve the right to issue notice letters in conjunction with special notice letters issued by EPA under Section 122 of CERCLA, 42 U.S.C. Section 9622, when they deem it necessary to facilitate negotiations with respect to the natural resource damage Additionally, the Trustees agree subsequent to the issuance thereof to provide copies of such notice letters to the Companies.

VIII. COMMUNICATIONS

Written communications among the Parties to this Agreement shall be addressed to their representatives identified below. EPA shall also be provided with all written communications required under this Agreement.

TRUSTEES

State of Washington

Fred Gardner
Department of Ecology
Rowe Six, Building 4
4224 6th Avenue S.E.
Lacey, Washington 98503

Tom Mumford
Washington Department of Natural Resources
Division of Aquatic Lands
900 47th Avenue N.F.
Olympia, Washington 98506

John Carleton
Washington Department of Wildlife
600 Capital Way N.
Olympia, Washington 98501-1091

Thom Hooper Washington Department of Fisheries 115 General Administration Building Olympia, Washington 98504

Puyallup Tribe of Indians

Mr. Bill Sullivan, Director Environmental Programs The Puyallup Tribe of Indians 2002 East 28th Street Tacoma, Washington 98404

Richard A. Du Bey
'Special Environmental Counsel
Puyallup Tribe of Indians
The Du Bey Law Firm
3110 Bank of California Center
Seattle, Washington 98164-1002

Muckleshoot Indian Tribe

Morgan Bradley
Muckleshoot Tribe
39015 172nd Avenue 3.E.
Auburn, Washington 98002

Robert Otsea
Tribal Attorney
Muckleshoot Tribe
39015 172nd Avenue S.E.
Auburn, Washington 98002

U.S. Department of the Interior

Charles Polityka
Regional Environmental Office
Department of the Interior
1002 N.E. Holladay, Suite 354
Portland, Oregon 97232-4181

Don Kane
U.S. Fish and Wildlife Service
Division of Ecological Services
2625 Parkmont Lane S.W., Building B-3
Olympia, Washington 98502

Ron Eggers
Bureau of Indian Affairs
Portland Area Office
P.O. Box 3785
Portland, Oregon 97208

Barry Stein Office of the Regional Solicitor 500 N.E. Multnomah, Suite 607 Portland, Oregon 97232

The National Oceanic and Atmospheric Administration

Chris Mebane Coastal Resources Coordinator NOAA, c/o EPA Region X, (HW-113) 1200 Sixth Avenue Seattle, Washington 98101

Craig O'Connor Senior Counsel National Oceanic and Atmospheric Administration Office of General Counsel, GCNW 7600 Sandpoint Way N.E., BIN C15700 Seattle, Washington 98115

Environmental Protection Agency

Lori Cohen
Remedial Project Manager
Superfund Branch (HW-113)
U.S. Environmental Protection Agency
Region X
1200 Sixth Avenue
Seattle, Washington 98101

Allan Bakalian
Assistant Regional Counsel
U.S. Environmental Protection Agency
Region X
1200 Sixth Avenue
Seattle, Washington 98101

THE COMPANIES AND DNR

Champion International

James Carraway
Senior Manager, Special Projects
Environmental Affairs
Champion International Corporation
One Champion Plaza
Stamford, CT 06921

Simpson Tacoma Kraft Company

Dave McEntee Environmental Manager Simpson Tacoma Kraft Company P.O. Box 2133 Portland Avenue Tacoma, Washington 38401

Edward J. Reeve Senior Counsel Simpson Tacoma Kraft Company 1201 Third Avenue, Suite 4900 Seattle, Washington 98101-3009

Kenneth S. Weiner Preston, Thorgrimson, Shidler, Gates & Ellis 5400 Columbia Center Seattle, Washington 98104-7011

State of Washington Department of Natural Resources

Ann Morgan Manager, Division of Aquatic Lands Washington Department of Natural Resources John Cherberg Building, M/S QW-21 Olympia, Washington 98504

Christa L. Thompson
Office of the Attorney General
Highway License Bilding, 7th floor
Olympia, Washington 98504

IX. GENERAL MATTERS

- A. Except for matters provided for herein, this Agreement in no way affects or relieves the Companies or DNR from their responsibility to comply with, nor does it impair the Trustees' ability to enforce, any applicable federal, state or tribal law, administrative order, regulation, or permit.
- B. It is the intent of the Parties that the clauses of this Agreement are severable, and should any part of this Agreement be declared by a court of competent jurisdiction to be invalid, the other parts of this Agreement shall remain in full force and effect.
- C. All modifications of this Agreement shall be in writing and executed by all the Parties.
- D. This Agreement can be executed in one or more counterparts, all of which will be considered the original document.
- E. The Parties shall not disclose nor seek the disclosure in any state or federal judicial proceeding, except to enforce these Agreements, of settlement and compromise negotiations leading to this Agreement, including Enclosure No. 1, be they between the Parties hereto or between the Trustees and other potentially responsible parties.

X. TERM

The effective date of this Agreement shall be the date on which the Consent Decree is entered by the Court, except as may be otherwise provided for in the Consent Decree. Except for the Funding and Participation Agreement attached hereto as Enclosure No. 1, this Agreement shall terminate in the same manner as the Consent Decree in accordance with Section XXXII thereof. ingly, after EPA determines that compliance with "Performance of the Work" (Consent Decree Section VII) is no longer required in order to assure that the sediment remedial action remains protective of human health and the environment, this Agreement shall terminate upon Order of this Court issued pursuant to the Consent Decree. Termination of this Agreement shall not affect the following provisions of the Consent Decree: the "Covenant Not to Sue" (Consent Decree Section XVIII); the "Reservation of Rights" (Consent Decree Section XIX); and the "Effect of Settlement; Contribution Protection" (Consent Decree Section XXI). Termination of this Agreement shall not affect the status of any Funding and Participation Agreement then in existence among the Parties including that attached as Enclosure No. 1.

XI. PARTIES BOUND

The provisions of this Agreement shall apply to and be binding upon the Parties to this Agreement, their agents, successors and assigns. The undersigned representative of each party certifies that he or she is fully authorized by the party or parties whom he or she represents to enter into this Agreement and to bind that party to it.

TRUSTEES

State of Washington	DATED
Puyallup Tribe of Indians	DATED
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Muckleshoot Indian Tribe	DATED
National Oceanic and Atmospheric Administration	DATED
U.S. Department of Justice on behalf of the federal Natural Resource Trustees	DATED
THE COMPANIES AND I:NR	
Champion International	DATED
Simpson Tacoma Kraft Company	DATED
State of Washington Department of Natural Resources	DATED

IN WITNESS WHEREOF, the Parties have signed this Agreement on the day and year appearing opposite their signatures.

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Fredolisan	Dec. 10, 1990
State of Washington	DATED
Puyallup Tribe of Indians	DATED
Muckleshoot Indian Tribe	DATED
National Oceanic and Atmospheric Administration	DATED
U.S. Department of Justice on behalf of the federal Natural Resource Trustees	DATED
THE COMPANIES AND DNR	
Champion International	DATED
Simpson Tacoma Kraft Company	DATED
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State of Washington Department of Natural Resources	DATED

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National Oceanic and Atmospheric Administration	DATED
U.S. Department of Justice on behalf of the federal Natural Resource Trustees	DATED
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Champion International	DATED
Simpson Tacoma Kraft Company	DATED
State of Washington Department of Natural Resources	DATED

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IN WITNESS WHEREOF, the Parties have signed this Agreement on the day and year appearing opposite their signatures.

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Muckleshoot Indian Tribe	DATED
National Oceanic and Atmospheric Administration	DATED
U.S. Department of Justice on behalf of the federal Natural Resource Trustees	DATED
THE COMPANIES AND ENR	1-7-96
Champion International	DATED '
Simpson Tacoma Kraft Company	DATED
State of Washington	DAMED
Department of Natural Resources	DATED

IN WITNESS WHEREOF, the Parties have signed this Agreement on the day and year appearing opposite their signatures.

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State of Washington	DATED
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Muckleshoot Indian Tribe	DATED
National Oceanic and Atmospheric Administration	DATED
U.S. Department of Justice on behalf of the federal Natural Resource Trustees	DATED
THE COMPANIES AND DNR	
Champion International	DATED
of Road	October 24, 1990
Simpson Tacoma Kraft Company VICE PRESIDENT & CHIEF FINANCIAL OFFICER	DATED
State of Washington	DATED

TRUSTEES

IN WITNESS WHEREOF, the Parties have signed this Agreement on the day and year appearing opposite their signatures.

State of Washington DATED Puyallup Tribe of Indians DATED Muckleshoot Indian Tribe DATED National Oceanic and DATED Atmospheric Administration U.S. Department of Justice on behalf of DATED the federal Natural Resource Trustees THE COMPANIES AND DNR Champion International DATED Simpson Tacoma Kraft Company DATED 10-26-90 State of Washington Department of Natural Resources

ENCLOSURE No. 1

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FUNDING AND PARTICIPATION AGREEMENT FOR

THE COMMENCEMENT BAY-WIDE NATURAL RESOURCE DAMAGE ASSESSMENT

I. PARTIES

This Agreement is by and between Champion International Corporation and the Simpson Tacoma Kraft Company (the Companies); the Washington Department of Natural Resources (DNR); and the Commencement Bay Natural Resource Trustees, consisting of: the Puyallup Tribe of Indians (Puyallup Tribe); the Muckleshoot Indian Tribe (Muckleshoot Tribe); the Washington Department of Ecology (WDOE) as lead State Trustee; the Washington Department of Natural Resources (WDNR); the Washington Department of Fisheries (WDF); the Washington Department of Wildlife (WDW); the National Oceanic and Atmospheric Administration (NOAA) of the U.S. Department of Commerce; and the U.S. Department of the Interior. This Agreement is intended to serve the common interests of the Trustees and the Companies and to evaluate natural resource damages (Assessment Plan) in accordance with Section IV.B of this Agreement.

II. RECITALS

A. Consent Decree

The Companies, DNR, the United States on behalf of EPA and the federal Natural Resource Trustees, and the other Natural Resource Trustees have entered into a Consent Decree in the U.S. District Court for the Western District of Washington entitled "Commencement Bay Nearshore/Tideflats Superfund Site; St. Paul Waterway Problem Area Consent Decree" (Consent Decree). This Funding and Participation Agreement is independent of the Consent Decree and is not governed by its terms and conditions except as specifically provided herein.

B. <u>Governmental Parties</u>

The above governmental parties are Natural Resource Trustees (Trustees) under applicable federal, state and tribal law, and the Trustees enter into this Agreement in furtherance of their responsibilities to evaluate and, if appropriate, assert claims for

damages to natural resources, including, but not limited to, the replacement and restoration of damaged resources and the recovery for lost use and nonuse values of damaged resources.

C. The Companies and DNR

The Companies are the past or present owner/operators of the paper mill on the St. Paul Waterway (Tacoma Kraft Mill). The State of Washington is the owner of tidelands which are or have been under lease to the Companies and DNR manages these tidelands on behalf of the State. DNR and the Companies are potentially responsible parties (PRPs) under CERCLA.

D. Geographic Scope

This Agreement addresses the assessment, evaluation and restoration of natural resource damages in the Commencement Bay environment, in and around the State of Washington and the Puyallup Indian Reservation. The Commencement Bay environment includes, but is not limited to, the Commencement Bay Nearshore/Tideflats National Priority List (NPL) site, and the South Tacoma Channel NPL site.

E. Purpose

- 1. The Trustees intend to assess damages to injured natural resources in the Commencement Bay environment as provided for by CERCLA, the National Contingency Plan (NCP), 40 C.F.R. Part 300, and other applicable federal, state and tribal laws. The Trustees have not yet determined whether or to what extent they will follow or utilize the natural resource damage assessment regulations promulgated by the U.S. Department of the Interior at 43 CFR Part 11. Each Trustee acknowledges its trust responsibility to protect, restore and enhance natural resources within its jurisdiction or control.
- 2. The Companies and DNR seek to settle their potential liability to the extent possible, and with respect to natural resource damages, prefer to devote financial and other resources to actions that will restore and protect the environment and help protect and restore natural resources in the Commencement Bay environment in perpetuity.
- 3. The Trustees, Companies and DNR (Parties) recognize the importance of integrating and coordinating the assessment of natural resource damages with ongoing studies, remedial actions, enforcement and restoration activities in the Commencement Bay environment. One purpose of this Funding and Participation Agreement is to establish a mechanism for such integration so that

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the Parties may coordinate their activities as a part of this Agreement.

4. The Parties also wish to encourage other public and private entities to undertake cooperative clean up activities and habitat restoration and enhancement of the Commencement Bay environment and to contribute to the natural resource damage assessment. It is the Parties' intent to develop a framework sufficiently definite to reflect their commitment to a cooperative approach and sufficiently flexible to accommodate additional participants and experience gained in the assessment process.

III. AUTHORITY

This Agreement is entered into pursuant to the natural resource trustee provisions of Section 107(f) of the Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA), as amended, 42 U.S.C. Section 9607(f); Section 311 of the Clean Water Act (CWA) as amended, 33 U.S.C. Section 1321 (except with regard to oil spill events occurring subsequent to July 1, 1990); the National Oil and Hazardous Substance Pollution Contingency Plan (NCP), Subpart G, 40 CFR Sections 300.600-300.615 (55 Federal Register 8666, 8813, 8857, March 8, 1990); and other applicable federal, state and tribal law. The following officials and their designees act on behalf of the public as state, federal and tribal trustees for natural resources under this Agreement:

- * The Director of the Department of Ecology for the State of Washington as lead State Trustee and the Commissioner of the Department of Natural Resources, the Director of the Department of Wildlife and the Director of the Department of Fisheries;
- * The Tribal Council, or its designee, for the Puyallup Tribe of Indians;
- * The Tribal Council, or its designee, for the Muckleshoot Tribe of Indians;
- * The Secretary of the Interior; and
- * The Undersecretary for Oceans and Atmosphere, Administrator of the National Oceanic and Atmospheric Administration, acting on behalf of the Secretary of Commerce.

WHEREFORE, in consideration of the mutual promises set forth below, the parties agree as follows:

IV. TERMS AND CONDITIONS

A. Commencement Bay Environment Natural Resource Trust Account

Pursuant to Section IV.A.1 below, the Trustees shall establish the Natural Resource Trust Account (NRT Account). The parties recognize that the NRT Account may consist of more than one account, in accordance with applicable law, and that the Trustees will make a determination regarding the creation and management of the NRT Account as soon as possible after the effective date of this Agreement. Pursuant to Section IV.A.2 below, the Trustees shall promptly notify the Companies with respect to the establishment of the NRT Account.

- 1. Establishment of Account. Within ten (10) working days of the effective date of the Consent Decree, the Trustees shall use their best efforts to establish the Commencement Bay Environmental NRT Account for the Trustees' use to fund the Commencement Bay natural resource damages assessment activities further defined by Section IV.B below, and to reimburse the Trustees' costs for such activities. The location of the account shall be established by the Trustees and identified in writing to the Companies.
- 2. <u>Payments by Companies</u>. The Companies shall make payment to the Trustees as follows:
 - a. Within ten (10) working days after the Trustees provide the Companies with written notice of the establishment of the NRT Account, the Companies shall deposit ONE HUNDRED THOUSAND AND NO/100S DOLLARS (\$100,000) into the NRT Account, by certified or cashiers' check or checks payable to the specific account or accounts established by the Trustees. The primary purpose of this payment is to fund a technical study related to the Bay-wide Assessment process. The Trustees agree that not more than twenty percent (20%) of this payment may be used to reimburse Trustee management costs associated with the Assessment process.
 - b. The Companies shall use their best efforts to assist the Trustees in obtaining broad-based PRP funding participation for the remaining costs of the Assessment. Accordingly, the Companies shall pay to the Trustees an additional TWENTY-FIVE THOUSAND AND NO/100S DOLLARS (\$25,000) for deposit in the NRT Account during their first year of participation, if additional PRP funding toward the Commencement Bay-wide Assessment in an amount of TWO HUNDRED FIFTY THOUSAND AND NO/100S DOLLARS (\$250,000) (beyond the Companies' \$100,000 payment) is not obtained within twelve (12) months of the effective date of the Consent Decree.

C. If the Companies meet the TWO HUNDRED FIFTY THOUSAND AND NO/100S DOLLARS (\$250,000) funding goal set forth in Section IV.A.2(b) above, then a nonrefundable sum of TWENTY-FIVE THOUSAND AND NO/100S DOLLARS (\$25,000) of the Companies' FIVE HUNDRED THOUSAND AND NO/100S DOLLARS (\$500,000) allocation provided for by the Settlement Agreement shall be deemed a credit toward any natural resource damage liabilities of the Companies in the event that the Companies are determined to be responsible for Bay-wide natural resource damages.

3. <u>Use of NRT Account by Trustees</u>

- a. The Parties agree that the funds contributed by the Companies and other PRPs to the NRT Account shall be used to prepare the Assessment Plan described in Section IV.B below and to fund other costs incurred by the Trustees with regard to activities related to the preparation of the Assessment Plan.
- b. All disbursements and expenditures from the NRT Account must be authorized by the Trustees. The Trustees agree to implement an accounting mechanism to track expenditures from the NRT Account using the "EPA Guidance for Federal Agencies on Superfund Financial Management Recordkeeping" (EPA/220/M-89/001, January 1989), to the extent that the EPA Guidance is consistent with the Trustees' respective accounting practices. Bimonthly accounting reports will be available for inspection by the Companies, DNR, other PRPs and members of the public.

4. Additional Contributions to the NRT Account

- a. The Parties recognize that additional funds will be necessary to complete the Assessment Plan, to fund other costs related to preparation of the Assessment Plan, to complete the damage assessment and to pay the costs incurred by the Trustees with regard to such activities. Accordingly, on an annual basis, the Trustees may request that the Companies provide additional funds to the NRT Account.
- b. The Companies agree to give any such requests prompt consideration, but are not bound to act favorably upon such requests. For purposes of this Agreement, prompt consideration shall mean a written response made within thirty (30) days of the Companies' receipt of the Trustees' written request for additional funds. If the Companies do not respond within thirty (30) days of the request, they shall be deemed to have rejected the request.

c. The Companies' continued participation in this Agreement beyond the initial one year period following the effective date of the Consent Decree shall be conditioned upon each of the Companies' making annual contributions to the NRT Account in an amount to be agreed upon between the Companies and the Trustees.

5. Surplus Funds in the NRT Account

Unless otherwise agreed to between the Companies and the Trustees, within sixty (60) days of the Companies' receipt of the Trustees' approved Assessment Plan, any unobligated funds in the NRT Account provided by the Companies (except for those funds held by the United States) shall be returned to the Companies. If the Trustees and the Companies agree to implement the Assessment Plan within the sixty (60) day period, remaining unobligated funds shall be applied to the costs of implementing the Assessment Plan.

B. Administration of the Natural Resource Damage Assessment Plan

1. <u>Coordinating Committee</u>

- a. In order to advance the purposes of this Agreement, and in exchange for the mutual considerations contained in this Agreement, the Parties agree to establish a Coordinating Committee. The Coordinating Committee shall consist of the Trustees, one PRP representative from each of the Companies, one PRP representative from DNR, and one representative from each other PRP that executes a Funding and Participation Agreement with the Trustees. Each representative may bring such advisors as they deem appropriate. Except for DNR, PRP membership on the Coordinating Committee shall be based upon their continued agreed annual contributions to the natural resource damage assessment process.
- It is the Parties' desire to establish a functioning NRD Working Group. The PRP members of the Coordinating Committee shall select a number of their members, including representatives from the Companies and DNR, who are willing to commit their time and resources to work with the Trustees on an NRD Working Group. The PRP representatives on the NRD Working Group and the Trustees or the Trustees' designees on the NRD Working Group will work together in good faith to identify issues, develop recommendations, and facilitate coordination among the members of the Coordinating Committee in the implementation of this Funding and Participation It is the intent of the Parties that the NRD working group be of manageable size and function in a costeffective manner in furthering the purposes of this Agreement.

- It is understood that the Trustees retain the right to make all final decisions with regard to the discharge of their duties under CERCLA and other applicable law. In the discharge of their fiduciary responsibilities, the Trustees shall act in good faith and as a coordinated group in working with the PRP members of the Coordinating Committee and the PRP representatives on the NRD Working Group in the Trustees' preparation (through the Trustees' own personnel and any contractors, and/or any other participant under the direction and/or control of the Trustees) of a scope of work (SOW) for the plan of study and evaluation of natural resource damages in the Commencement Bay environment (the Assessment Plan or the Plan). At a minimum, the PRP members of the Coordinating Committee and the PRP representatives on the NRD Working Group shall have an opportunity to participate in the development of the SOW and the Plan as provided for in 43 CFR Section 11.32. In addition, PRP involvement shall include but is not necessarily limited to participation in:
 - a. The selection of membership on any technical panel that may be established by the Trustees with respect to the SOW or the Plan.
 - b. The development of any request for proposals (RFP) for the SOW and the Plan that the Trustees may prepare.
 - c. The identification and selection of consultant(s) or contractor(s) that the Trustees may retain to develop the SOW and the Plan.
 - d. The review and comment upon nonconfidential or nonprivileged progress reports and other interim deliverables produced by the Trustees' consultant(s) or contractor(s).
 - e. The review and comment upon nonconfidential or nonprivileged data submitted to or developed by the Trustees or their consultant(s) or contractor(s) in connection with the Trustees' development of the SOW or the Plan.
 - f. The review and comment upon nonconfidential or nonprivileged draft and/or final reports submitted to the Trustees by their consultant(s) or contractor(s) for the SOW or the Plan.
 - g. The attendance at public meetings, public hearings or other public processes undertaken by the Trustees in connection with the SOW or the Plan. It is understood that members of the public retain the right to request and to have separate meetings with the Trustees.

- 3. The SOW shall include a preliminary estimate of the cost of the Assessment Plan and the Assessment.
- 4. The Parties acknowledge and agree that the Trustees have the final authority and discretion to establish, approve, or disapprove, direct, conduct, and implement the SOW and the Plan.

C. Content of the Assessment Plan

- 1. The Assessment Plan shall be designed to:
- a. Determine the extent of any injury to, destruction of, or loss of natural resources resulting from the release of hazardous substances by the Companies' and/or any other facilities into the Commencement Bay environment.
- b. Estimate the costs and expenses for restoration of, or loss of natural resources resulting from the release of hazardous substances by the Companies' and/or any other facilities into the Commencement Bay environment.
- c. Estimate the value of any loss of use of such natural resources that have been injured, destroyed or lost.
- d. Estimate any other damages for injury, destruction or loss of natural resources to the extent that damages may be recoverable by the Trustees under Section 107 of CERCLA.
- e. Assess the extent to which releases of hazardous substances by the Companies' and/or any other facilities contributed to, or continue to contribute to, injury, destruction or loss of natural resources.
- 2. The Assessment Plan shall identify and document the scientific and economic methodologies that are intended to be used during the assessment. The Assessment Plan shall provide for full consideration of and, as appropriate, incorporation and integration of quality assured/quality controlled data developed by the Companies and accepted by the Trustees and EPA. To the extent appropriate in the judgment of EPA and the Trustees, the best scientific information available, including governmental and nongovernmental information, shall be considered in development of the SOW and the Plan.
- 3. When the Trustees have completed the Assessment Plan, the Plan shall be made available for public review and comment, and upon proper notice, one or more public meetings concerning the Plan shall be held in the vicinity of the Commencement Bay environment.

The Parties believe that regular, informal communication with the public is an important part of preparing the Assessment Plan. Section IX of this Agreement provides for the Parties to work together with interested members of the public to develop a plan that will encourage meaningful public involvement.

- In the development and implementation of the Assessment Plan, the PRP members of the Coordinating Committee and the PRP representatives on the NRD Working Group shall be given reasonable notice of, and an opportunity to participate in, all nonconfidential and nonprivileged meetings of the Trustees that concern the Assessment Plan and shall be provided access to all nonconfidential, nonprivileged written communications regarding the Assessment Plan between or among the Trustees and their consultants or contractors. In general, all technical, scientific and factual information used by the Trustees in the Assessment process, regardless of its source, shall be available to the Parties. It is the position of the Trustees that the information will be withheld only where it is necessary to protect the public interest, and when materials are withheld the Parties shall be advised. The PRP members of the Coordinating Committee and the PRP representatives on the NRD Working Group shall also be given reasonable notice of and opportunity to attend public meetings sponsored by the Trustees with respect to the Assessment Plan. It is understood that members of the public retain the right to request and to have separate meetings with the Trustees.
- Within thirty (30) days of their receipt of the Trustees' approved Assessment Plan, the NRD Working Group and other interested members of the Coordinating Committee will meet to discuss the cost, timing, and funding of implementation of the Assessment Plan by the Companies, DNR and other PRPs. The Trustees, the Companies, DNR and other PRPs that join in this Agreement shall use their best efforts to develop a cooperative process and agree on terms under which the Trustees, Companies, DNR and other PRPs may discuss and provide for implementation of the Assessment Plan consistent with the terms and conditions of this Agreement. It is the Parties' intent to initiate dialogue regarding this process as soon as practicable, and to reach agreement no later than six (6) months prior to completion of the Assessment Plan. It is the Parties' intent to include in the process an appropriate stay of enforcement similar in nature to Section VI of this Agreement to encourage cooperative efforts to implement restoration actions. Even if the Parties do not agree, the Trustees reserve the right to implement the Assessment Plan.
- 6. The parties intend to identify early in the process the opportunities and priorities for natural resource restoration in the Commencement Bay environment and to encourage the implementa-

tion of restoration actions on an ongoing basis in coordination with the Assessment Plan. This includes the Trustees and DNR advising the NRD Working Group on an ongoing basis of the actions by DNR to identify state lands under Section V.A.2 of the attached Settlement Agreement. Completion of the Assessment Plan is not required before implementing restoration actions or undertaking and concluding further settlement negotiations.

V. TOLLING OF TIME LIMITATIONS

Any time limitations set forth in Section 113(g) of CERCLA, as amended, 42 U.S. Section 9613(g), respecting claims for natural resource damages against the Companies and DNR or any other time limitations for the filing of natural resource damage claims against the Companies under any other applicable federal, state or tribal law, are tolled in their entirety, until one hundred forty-five (145) days after the expiration of this Agreement. This provision does not apply to any claims for natural resource damages that are presently barred by the applicable statutes of limitations as of the effective date of this Agreement.

VI. TEMPORARY STAY ON TRUSTEE ENFORCEMENT

For a period of nine (9) months, commencing on October 1, 1990 and, except as provided for herein, the Trustees agree that they will not issue notice letters to any person or other entity with respect to natural resource damage claims of any Trustee for natural resource damages alleged to have occurred within the Commencement Bay Nearshore/Tideflats NPL site. The purpose of this temporary stay period is to allow the Companies, DNR, and any other participating PRPs an opportunity to obtain participation of additional PRPs in the funding of the Plan and Assessment. At the end of the initial nine (9) month period, if the Trustees determine that the Companies have made substantial progress in obtaining such participation and that an additional temporary stay period on notice letters, not to exceed six (6) months, may result in further participation by additional PRPs, the Trustees may in their sole discretion agree to such extension. Furthermore, the Parties shall work together to provide for such further stays as may be appropriate to further the goals and purposes of this Agreement. Trustees reserve the right to issue notice letters in conjunction with special notice letters issued by EPA under Section 122 of CERCLA, 42 U.S.C. Section 9622, when they deem it necessary to facilitate negotiations with respect to the natural resource damage Additionally, the Trustees agree subsequent to the issuance thereof to provide copies of such notice letters to the Companies.

VII. COMMUNICATIONS

Written communications among the Parties to this Agreement shall be addressed to their representatives identified below. EPA shall also be provided with all written communications required under this Agreement.

TRUSTEES

State of Washington

Fred Gardner
Department of Ecology
Rowe Six, Building 4
4224 6th Avenue S.E.
Lacey, Washington 98503

Tom Mumford
Washington Department of Natural Resources
Division of Aquatic Lands
900 47th Avenue N.E.
Olympia, Washington 98506

John Carleton
Washington Department of Wildlife
600 Capital Way N.
Olympia, Washington 98501-1091

Thom Hooper
Washington Department of Fisheries
115 General Administration Building
Olympia, Washington 98504

Puyallup Tribe of Indians

Mr. Bill Sullivan, Director Environmental Programs The Puyallup Tribe of Indians 2002 East 28th Street Tacoma, Washington 98404

Richard A. Du Bey Special Environmental Counsel Puyallup Tribe of Indians The Du Bey Law Firm 3110 Bank of California Center Seattle, Washington 98164-1002

Muckleshoot Indian Tribe

Morgan Bradley Muckleshoot Tribe 39015 172nd Avenue S.E. Auburn, Washington 98002

Robert Otsea
Tribal Attorney
Muckleshoot Tribe
39015 172nd Avenue S.E.
Auburn, Washington 98002

U.S. Department of the Interior

Charles Polityka
Regional Environmental Office
Department of the Interior
1002 N.E. Holladay, Suite 354
Portland, Oregon 97232-4181

Don Kane U.S. Fish and Wildlife Service Division of Ecological Services 2625 Parkmont Lane S.W., Building B-3 Olympia, Washington 98502

Ron Eggers
Bureau of Indian Affairs
Portland Area Office
P.O. Box 3785
Portland, Oregon 97208

Barry Stein Office of the Regional Solicitor 500 N.E. Multnomah, Suite 607 Portland, Oregon 97232

The National Oceanic and Atmospheric Administration

Chris Mebane Coastal Resources Coordinator NOAA, c/o EPA Region X, (HW-113) 1200 Sixth Avenue Seattle, Washington 98101

Craig O'Connor Senior Counsel National Oceanic and Atmospheric Administration Office of General Counsel, GCNW 7600 Sandpoint Way N.E., BIN C15700 Seattle, Washington 98115

Environmental Protection Agency

Lori Cohen
Remedial Project Manager
Superfund Branch (HW-113)
Environmental Protection Agency, Region X
1200 Sixth Avenue
Seattle, Washington 98101

Allan Bakalian Assistant Regional Counsel Environmental Protection Agency, Region X 1200 Sixth Avenue Seattle, Washington 98101

THE COMPANIES AND DNR

Champion International

James Carraway
Senior Manager, Special Projects
Environmental Affairs
Champion International Corporation
One Champion Plaza
Stamford, CT 06921

Simpson Tacoma Kract Company

Dave McEntee
Environmental Manager
Simpson Tacoma Kraft Company
P.O. Box 2133
Portland Avenue
Tacoma, Washington 98401

Edward J. Reeve Senior Counsel Simpson Tacoma Kraft Company 1201 Third Avenue, Suite 4900 Seattle, Washington 98101-3009

Kenneth S. Weiner Preston, Thorgrimson, Shidler, Gates & Ellis 5400 Columbia Center Seattle, Washington 98104-7011

<u>State of Washington</u>
<u>Department of Natural Resources</u>

Ann Morgan
Manager, Division of Aquatic Lands
Washington Department of Natural Resources
John Cherberg Building, M/S QW-21
Olympia, Washington 98504

Christa L. Thompson Office of the Attorney General Highway License Building, 7th floor Olympia, Washington 98504

VIII. RESERVATION OF RIGHTS

- A. Except with respect to the St. Paul Waterway Problem Area as defined in the Consent Decree, and as expressly provided herein, no party to this Agreement waives or diminishes any claims or defenses it may have with regard to the Commencement Bay environment.
- B. This Agreement in no way affects or relieves the Companies and DNR from their responsibility to comply with, nor does it impair the Trustees' ability to enforce, any applicable federal, state or tribal law, administrative order, regulation or permit.
- C. Notwithstanding any other provision of this Agreement, the stay of enforcement under Section VI shall be voidable at the sole discretion of the Trustees in the event that the Trustees, or any Trustee, discover data indicating that an imminent threat to public health or the environment exists, and that such imminent threat requires prompt response action. If the Trustees discover such information and determine that an immediate threat exists that requires prompt response action, the Trustees shall immediately notify the Companies and DNR in writing of this determination. If time permits, the Trustees shall provide the Companies and DNR with an opportunity to confer to determine whether such threat can be addressed by action on the part of the Companies and DNR without litigation.

IX. PUBLIC PARTICIPATION

The parties recognize and agree that public participation in the natural resource damage assessment planning process is both desirable and necessary. At a minimum, the parties will ensure that public participation in the process meets all legal requirements, including but not limited to the types of public participation activities contained in federal regulations related to natural resource damage assessments, 43 CFR Part 11. Within six (6) months of the formation of the NRD Working Group referred to in Section IV.B.1(b) above, it is anticipated that additional PRPs will have joined the group and will have gained experience regarding how the planning process will proceed and the level of commitment members of the public wish to make to this process. The Trustees, in cooperation with the NRD Working Group, any other interested members of the Coordinating Committee, and members of the public, will formulate and implement a Public Participation Plan which will provide for early, regular and meaningful public involvement into the natural resource damage assessment process for Commencement Bay.

X. GENERAL MATTERS

- A. This Agreement shall not be used in any judicial or administrative proceeding to establish the truth of any matter stated herein except in an action to enforce this Agreement.
- B. It is the intent of the parties that the clauses of this Agreement are severable, and should any part of this Agreement be declared by a court of competent jurisdiction to be invalid, the other parts of this Agreement shall remain in full force and effect.
- C. Any modification of this Agreement shall be in writing, executed by all the Parties.
- D. This Agreement can be executed in one or more counterparts, all of which will be considered the original document.
- E. The Parties shall not disclose nor seek the disclosure in any state or federal judicial proceeding, except to enforce these Agreements, of settlement and compromise negotiations leading to the Settlement Agreement among the Parties regarding St. Paul Waterway natural resource damage, and this Funding and Participation Agreement, be they between the Parties hereto or between the Trustees and other potentially responsible parties.

XI. TERM

This Agreement shall be effective on the effective date of the Consent Decree, and shall be renewable on an annual basis, subject to payment by the Companies of continued agreed annual contributions to the natural resource damage assessment process established under this Agreement and the Trustees' acceptance of same. Subject to the foregoing, this Agreement is intended to continue in full force and effect until sixty (60) days after the earlier of (a) the Companies' receipt of the Trustees' approved Natural Resource Damage Assessment Plan described in Section IV.B hereof or (b) the exhaustion of the Commencement Bay Environment Natural Resource Trust Account described in Section IV.A herein.

XII. PARTIES BOUND

The provisions of this Agreement shall apply to and be binding upon the Parties to this Agreement, their agents, successors and assigns. The undersigned representative of each party certifies that he or she is fully authorized by the party or parties whom he or she represents to enter into this Agreement and to bind that party to it.

IN WITNESS WHEREOF, the Parties have signed this Agreement on the day and year appearing opposite their signatures.

TRUSTEES

tud Olson	Dec. 10, 1990
State of Washington	DATED
Puyallup Tribe of Indians	DATED
Muckleshoot Indian Tribe	DATED
National Oceanic and Atmospheric Administration	DATED
U.S. Department of Justice	DATED
THE COMPANIES AND DNR	
Champion International	DATED
Simpson Tacoma Kraft Company	DATED
State of Washington Department of Natural Resources	DATED

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IN WITNESS WHEREOF, the Parties have signed this Agreement on the day and year appearing opposite their signatures.

TRUSTEES

State of Washington	DATED
Puyallup Tribe of Indians	Ne 10-19-97
Muckleshoot Indian Tribe	DATED
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National Oceanic and Atmospheric Administration	DATED
U.S. Department of Justice	DATED
THE COMPANIES AND DNR	
Champion International	DATED
Simpson Tacoma Kraft Company	DATED
State of Washington Department of Natural Resources	DATED

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State of Washington	DATED
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Puyallup Tribe of Indians	DATED
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THE COMPANIES AND DNR	
Champion International	DATED
Simpson Tacoma Kraft Company	DATED
State of Washington	DATED
Department of Natural Resources	

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Puyallup Tribe of Indians	DATED
Muckleshoot Indian Tribe	DATED
National Oceanic and Atmospheric Administration	DATED
U.S. Department of Justice	DATED
THE COMPANIES AND DNR	
Champion International	DATED
Simpson Tacoma Kraft Company	DATED
State of Washington Department of Natural Resources	DATED

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State of Washington	DATED
Puyallup Tribe of Indians	DATED
Muckleshoot Indian Tribe	DATED
National Oceanic and Atmospheric Administration	DATED
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U.S. Department of Justice	DATED
THE COMPANIES AND DNR	
Champion International	DATED
Simpson Tacoma Kraft Company	DATED
State of Washington Department of Natural Resources	DATED

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TRUSTEES

State of Washington	DATED
Puyallup Tribe of Indians	DATED
Muckleshoot Indian Tribe	DATED
National Oceanic and Atmospheric Administration	DATED
U.S. Department of Justice	DATED
THE COMPANIES AND DNR Champion International	10/25/90 DATED
Simpson Tacoma Kraft Company	DATED
State of Washington Department of Natural Resources	DATED

TRUSTEES

IN WITNESS WHEREOF, the Parties have signed this Agreement on the day and year appearing opposite their signatures.

State of Washington DATED Puyallup Tribe of Indians DATED Muckleshoot Indian Tribe DATED National Oceanic and DATED Atmospheric Administration U.S. Department of Justice DATED THE COMPANIES AND DNR Champion International DATED October 24, 1990 Simpson Tacoma Kraft Company DATED VICE PRESIDENT & CHEEF FINANCIAL OFFICER State of Washington DATED Department of Natural Resources